Basic Financial Statements, Supplementary Information, and Single Audit Reports

Year Ended June 30, 2012



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FINANCIAL SECTION

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## Independent Auditor's Report

Honorable Mayor and City Council City of Dillingham, Alaska

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Dillingham, Alaska, as of and for the year ended June 30, 2012 which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Dillingham City School District, a component unit of the reporting entity. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Dillingham City School District, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Dillingham, Alaska, as of June 30, 2012, and the respective changes in financial position thereof, and the respective budgetary comparison for the General Fund and Dock Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 4, 2013, on our consideration of City of Dillingham's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Honorable Mayor and City Council City of Dillingham, Alaska

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Our audit for the year ended June 30, 2012 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Dillingham's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards, Schedule of State Financial Assistance, and the combining and individual fund financial statements and schedules for the year ended June 30, 2012 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Nonprofit Organizations and the Schedule of State Financial Assistance is required by the State of Alaska Audit Guide and Compliance Supplement for State Single Audits. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole for the year ended June 30, 2012.

We also have previously audited, in accordance with auditing standards generally accepted in the United States, the basic financial statements of City of Dillingham for the year ended June 30, 2011 (not presented herein) and have issued our report dated November 23, 2011, which contained unqualified opinions on the respective financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information. The individual fund financial statements and schedules for the year ended June 30, 2011 are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the June 30, 2011 financial statements. The information has been subjected to the auditing procedures applied in the audit of those financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2011 financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2011 individual fund financials statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2011.

Mikunda, Cottrell & Co.

Anchorage, Alaska January 4, 2013

# **BASIC FINANCIAL STATEMENTS**

# Statement of Net Assets June 30, 2012

	Primary Government	Component Unit
Assets	Governmental <u>Activities</u>	Dillingham City School <u>District</u>
Cash and investments	\$ 4,709,615	2,465,570
Receivables, net	1,539,545	309,064
Prepaid items	-	303,718
Restricted cash and investments	439,720	22,146
Bond issuance cost	230,567	-
Land and construction in progress	21,418,752	-
Other capital assets, net of accumulated depreciation	27,139,519	350,140
Total assets	\$ 55,477,718	3,450,638
Liabilities		
Accounts payable	471,539	283,550
Accrued payroll and related liabilities	81,875	205,550
Due to student groups	-	134,479
Unearned revenue	33,731	235,059
Noncurrent liabilities:	00,701	
Due within one year:		
Accrued leave	163,051	-
Bonds	570,000	-
Capital leases	74,639	-
Landfill closure costs	4,000	-
Due in more than one year:	,	
Bonds	12,505,000	-
Unamortized bond premium	276,549	-
Capital leases	256,035	-
Landfill closure costs	60,000	-
Total liabilities	14,496,419	653,088
Net Assets		
Invested in capital assets, net of related debt	35,269,568	350,140
Restricted:	, ,	,
Museum and literary services	397,385	-
Enhanced 911	25,145	-
Asset forfeitures	9,035	-
Unrestricted	5,280,166	2,447,410
Total net assets	40,981,299	2,797,550
Total liabilities and net assets	\$ 55,477,718	3,450,638

#### Statement of Activities Year Ended June 30, 2012

			Pro	ogram Revenu	es	Net (Expense) Changes in T	
						Primary	Component
			Fees,	Operating	Capital	Government	Unit
			Fines &	Grants &	Grants &	Total	Dillingham
			Charges for	Contri-	Contri-	Governmental	City School
Activities	_	Expenses	Services	<u>butions</u>	<u>butions</u>	<u>Activities</u>	District
Primary government:							
Governmental:							
General government	\$	1,723,707	414,919	97,239	-	(1,211,549)	
Public safety		2,990,645	607,376	246,727	-	(2,136,542)	
Public works		1,414,284	-	68,327	1,145,833	(200,124)	
Community services		349,618	3,771	17,631	-	(328,216)	
Water and sewer		615,730	378,648	13,931	276,755	53,604	
Landfill		554,581	136,240	12,202	-	(406,139)	
Dock		717,211	522,623	15,171	716,055	536,638	
Boat harbor		243,307	114,258	6,040	-	(123,009)	
Senior citizen center		1,191,875	398,076	169,511	-	(624,288)	
Education		1,691,289	-	823,591	-	(867,698)	
Interest on long-term debt		614,557	-	-	-	(614,557)	
Total governmental							
activities	\$	12,106,804	2,575,911	1,470,370	2,138,643	(5,921,880)	
	Ψ	12,100,001	2,070,911	1,170,570	2,150,015	(0,)21,000)	
Component unit - school							
district - education	\$	12,288,013	72,192	3,549,428	6,905		(8,659,488)
	Ψ	12,200,012	, _, . ,	0,019,120	0,500		(0,00),100)
		General revenue	ç.				
		Taxes:	5.				
		Sales taxes			\$	3,009,744	
			sonal property	toyog	Φ	1,991,506	-
		-		laxes			-
		Gaming taxe				103,508	-
		Payment in 1		4		421,879	-
		Contributions		government		-	1,250,000
		Grants and ent				000.073	7 122 529
			specific purp	ose		889,962	7,132,538
		Investment inc	come			44,170	147
		Other				375,010	20,034
		Total gene	ral revenues			6,835,779	8,402,719
		Change in net as	aata			913,899	(256, 760)
		Change in het as	5015			713,099	(256,769)
		Net assets at beg	inning of year			40,067,400	3,054,319

#### Governmental Funds Balance Sheet June 30, 2012

Assets	-	General	Major Funds Dock Special Revenue <u>Fund</u>	Water and Sewer Capital <u>Project</u>	Nonmajor <u>Funds</u>	Total Govern- mental <u>Funds</u>
Cash and investments	\$	2,583,855	997,472	-	1,128,288	4,709,615
Receivables, net of allowance for						
uncollectible accounts: Sales taxes		379,510	_	_	_	379,510
Real and personal property taxes		280,070	-	_	_	280,070
Accounts		35,723	210,295	-	123,687	369,705
Grants and shared revenues		174,785		168,088	161,851	504,724
Other receivables		5,536	-	-	-	5,536
Due from other funds		409,109	-	-	-	409,109
Restricted cash and investments					439,720	439,720
Total assets	\$	3,868,588	1,207,767	168,088	1,853,546	7,097,989
Liabilities and Fund Balances						
Liabilities:						
Accounts payable		183,048	22,915	156,203	109,373	471,539
Accrued payroll and						
related liabilities		57,516	5,805	3,735	14,819	81,875
Due to other funds		-	-	226,538	182,571	409,109
Deferred revenue		255,539			675	256,214
Total liabilities		496,103	28,720	386,476	307,438	1,218,737
Fund balances:						
Restricted		-	-	-	825,085	825,085
Committed		-	-	-	727,938	727,938
Assigned		-	1,179,047	-	20,044	1,199,091
Unassigned (deficits)		3,372,485		(218,388)	(26,959)	3,127,138
Total fund balances		3,372,485	1,179,047	(218,388)	1,546,108	5,879,252
Total liabilities and						
fund balances	\$	3,868,588	1,207,767	168,088	1,853,546	7,097,989

# **CITY OF DILLINGHAM, ALASKA** Reconciliation of Governmental Funds Balance Sheet to Statement of Net Assets June 30, 2012

Total fund balances for governmental funds		\$	5,879,252
Total net assets reported for governmental activities in the Statement of Net Assets is different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets, net of accumulated depreciation, consist of: Land \$ Construction in progress	4,862,446 16,556,306		
Buildings Improvements other than buildings	18,124,287 20,411,760		
Machinery and equipment	6,881,745		
Total capital assets Less accumulated depreciation	66,836,544 (18,278,273)		
Total capital assets, net of accumulated deprecia			48,558,271
Governmental funds report the effect of bond issuance costs when debt is first issued whereas these amounts are deferred and amortiz in the Statement of Net Assets.	zed		230,567
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds. This is the amount of delinquent real property taxes receivable.			222,483
Long-term liabilities are not due and payable in the current period and therefore are not reported as fund liabilities. These liabilities consist of:			
e	(13,075,000)		
Unamortized bond premium	(276,549)		
Capital leases Accrued leave	(330,674) (163,051)		
Landfill closure costs	(64,000)		
Total long-term liabilities		-	(13,909,274)
Total net assets of governmental activities	\$	5	40,981,299

#### Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances (Deficit) Year Ended June 30, 2012

	Major Funds							
	-		Dock	Water				
			Special	and Sewer		Total		
			Revenue	Capital	Nonmajor	Governmental		
		General	Funds	Project	Funds	Funds		
Revenues:								
Taxes	\$	5,195,514	-	-	-	5,195,514		
State of Alaska		1,729,353	15,171	275,872	1,604,446	3,624,842		
Federal government		459,670	-	883	948,124	1,408,677		
Charges for services		341,847	499,318	-	684,595	1,525,760		
Licenses and permits		20,361	-	-	-	20,361		
Fines and forfeitures		16,933	-	-	-	16,933		
Lease and rental income		34,595	22,375	-	7,008	63,978		
Investment income		35,712	-	-	1,450	37,162		
Other		441,119	930	-	922,060	1,364,109		
Total revenues		8,275,104	537,794	276,755	4,167,683	13,257,336		
Expenditures:								
Current:								
General government		2,026,192	-	-	-	2,026,192		
Public safety		2,836,945	-	-	113,177	2,950,122		
Public works		1,387,108	-	-	-	1,387,108		
Community services		163,043	-	-	176,244	339,287		
Water and sewer		-	-	-	445,928	445,928		
Landfill		-	-	-	427,262	427,262		
Dock		-	938,934	-	-	938,934		
Boat harbor		-	-	-	222,894	222,894		
Senior citizen center		-	-	-	824,784	824,784		
Education - contribution to								
School District		1,350,000	-	-	-	1,350,000		
Debt service:								
Principal		-	-	-	545,000	545,000		
Interest		-	-	-	631,840	631,840		
Capital outlay		-	-	436,750	2,939,559	3,376,309		
Total expenditures		7,763,288	938,934	436,750	6,326,688	15,465,660		
Excess of revenues over								
(under) expenditures		511,816	(401,140)	(159,995)	(2,159,005)	(2,208,324)		
Other financing sources (uses):								
Proceeds from issuance of capital lease		-	-	-	395,448	395,448		
Transfers in		-	-	-	1,033,238	1,033,238		
Transfers out		(1,033,207)	_	_	(31)			
Net other financing sources (uses)		(1,033,207)			1,428,655			
,			(401 1 40)	(1.50, 0.0.5)		(1.010.05()		
Net change in fund balances		(521,391)	(401,140)	(159,995)	(730,350)			
Fund balances (deficit) at beginning of year		3,893,876	1,580,187	(58,393)	2,276,458	7,692,128		
Fund balances (deficit) at end of year	\$	3,372,485	1,179,047	(218,388)	1,546,108	5,879,252		

Net change in fund balances - total governmental funds		\$ (1,812,876)
The change in net assets reported for governmental activities in the Statement of Activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays \$4,412,587 exceeded depreciation \$1,632,738 and loss on disposal \$145,877 in the current period.		2,633,972
Revenues in the statement of activities that do not provide current financia resources are not reported as revenues in the funds. This is the amount of the increase in delinquent real property taxes receivable.	1	(90,756)
The change in the estimated future landfill closure costs does not require the use of current financial resources and therefore is not reported as expenditures in governmental funds.		(15,000)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
Principal paid on bonds \$	545,000	
1 1	(395,448)	
Payments on capital leases	64,774	
Amortized bond premium	17,283	
Amortized bond issuance costs	(14,411)	
-	<u>, , , , , , , , , , , , , , , , , , , </u>	217,198
Some expenses reported in the Statement of Activities do not require		
the use of current financial resources and, therefore,		
are not reported as expenditures in governmental funds.		
This is the amount of the decrease in accrued leave.		(18,639)
Change in net assets of governmental activities		\$ 913,899

# General Fund Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012

Devenuegi		Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance with Final <u>Budget</u>
Revenues: Taxes	\$	5,309,037	4,951,715	5,195,514	243,799
State of Alaska	Φ	1,565,845	4,951,715	1,729,353	163,508
Federal government		449,379	449,379	459,670	10,291
Charges for services		360,819	360,819	341,847	(18,972)
Licenses and permits		20,656	20,656	20,361	(10,772) (295)
Fines and forfeitures		20,000 90,900	22,000	16,933	(5,067)
Lease and rental income		52,558	39,000	34,595	(4,405)
Investment income		25,000	25,000	35,712	10,712
Other		5,000	408,920	441,119	32,199
Total revenues		7,879,194	7,843,334	8,275,104	431,770
Expenditures:					
General government		1,577,084	1,901,575	2,026,192	(124,617)
Public safety		2,142,825	2,476,992	2,836,945	(359,953)
Public works		1,124,421	1,307,415	1,387,108	(79,693)
Community services		156,368	170,757	163,043	7,714
Education		1,300,000	1,350,000	1,350,000	
Total expenditures		6,300,698	7,206,739	7,763,288	(556,549)
Excess of revenues over expenditures		1,578,496	636,595	511,816	(124,779)
Other financing uses - transfers out		(889,962)	(964,045)	(1,033,207)	(69,162)
Net change in fund balance	\$	688,534	(327,450)	(521,391)	(193,941)
Fund balances at July 1, 2011				3,893,876	
Fund balances at June 30, 2012			\$	3,372,485	

# Dock Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012

	Original and Final <u>Budget</u>	Actual	Variance with <u>Budget</u>
Revenues:			-
Charges for services:			
Wharfage and handling	\$ 500,000	433,852	(66,148)
Docking	80,000	34,989	(45,011)
Labor income	4,500	2,408	(2,092)
Fuel flowage fees		28,069	28,069
Total charges for services	584,500	499,318	(85,182)
Penalties and interest	3,000	-	(3,000)
Investment income	11,000	-	(11,000)
Lease and rental income	45,000	22,375	(22,625)
State PERS relief	7,459	15,171	7,712
Other	30,000	930	(29,070)
Total revenues	680,959	537,794	(143,165)
Expenditures:			
Salaries	125,151	105,549	19,602
Overtime salaries	25,000	22,100	2,900
Employee benefits	88,791	119,868	(31,077)
Contract labor	2,000	-	2,000
Utilities and telephone	19,500	20,514	(1,014)
Supplies	1,500	2,937	(1,437)
Gas, oil and grease	14,000	8,522	5,478
Insurance	15,987	38,879	(22,892)
Administrative overhead	53,000	62,621	(9,621)
Major equipment - forklift	-	529,306	(529,306)
Building and equipment repairs	20,500	23,772	(3,272)
Dock repair	2,500	4,093	(1,593)
Inspections	1,500	728	772
Advertising		45	(45)
Total expenditures	369,429	938,934	(569,505)
Net change in fund balance	\$ 311,530	(401,140)	(712,670)
Fund balance at beginning of year		1,580,187	
Fund balance at end of year	\$	1,179,047	

Notes to Basic Financial Statements

June 30, 2012

## (1) <u>Summary of Significant Accounting Policies</u>

#### Reporting Entity

The City of Dillingham, Alaska (the City) was incorporated in 1972 as a first class city and operates under a Council – Manager form of government. The City provides a variety of services including water, sewer, dock and port facilities, landfill, police and fire protection, street maintenance, services for senior citizens and general administrative services.

As required by generally accepted accounting principles, these financial statements present City of Dillingham (the primary government) and its component unit, Dillingham City School District. The School District is included in the City's reporting entity because of the significance of its operational or financial relationships with the City.

The component unit column in the basic financial statements includes the financial data of the School District. It is discretely presented in a separate column to emphasize that it is legally separate from the City. Dillingham City School District is responsible for elementary and secondary education within the City. The members of the School Board are elected by the voters; however, the School District is fiscally dependent upon the City because the City Council approves the total annual budget of the School District, levies the necessary taxes, and approves the issuance of bonds for school projects.

Complete financial statements of the component unit can be obtained from the administrative office of the Dillingham City School District at P.O. Box 170, Dillingham, Alaska, 99576-0170.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the activities of the City.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) fees, fines and charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Notes to Basic Financial Statements, continued

#### Summary of Significant Accounting Policies, continued

Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers all revenues, except reimbursement grants, to be available if they are collected within 60 days after year end. Reimbursement grants are considered available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only to the extent they have matured.

Property taxes, sales taxes, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when received by the government.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The Dock Special Revenue Fund accounts for the operations of the City's docks.

The *Water and Sewer Capital Project Fund* accounts for various improvement projects to the water and sewer system.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. In addition, general revenues include all taxes, investment income, and State of Alaska entitlement revenues.

#### Notes to Basic Financial Statements, continued

#### Summary of Significant Accounting Policies, continued

#### Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized.

Property, plant, and equipment of the City is depreciated using the straight line method over the following estimated useful lives:

Buildings and improvements	15-75 years
Infrastructure	10-50 years
Machinery and equipment	5-40 years

#### Long-Term Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets. In the fund financial statements, governmental fund types recognize principal and interest payments made during the current period. The face amount of the debt issued plus any bond premium, are reported as other financing sources.

#### Central Treasury

A central treasury is used to account for cash from most funds of the City to maximize interest income. Investments are stated at fair value. Investment earnings are allocated among the funds based on their respective cash balances. The School District maintains separate cash accounts.

#### Property Taxes

Property taxes are levied as of July 1 on property values assessed as of January 1. The tax levy is payable in two installments due on October 30, and first business day of December. The taxes are considered past due after the respective tax billing due date at which time the applicable property is subject to lien and penalties and interest are assessed on the total tax liability.

#### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### Notes to Basic Financial Statements, continued

#### Summary of Significant Accounting Policies, continued

#### Grants and Other Intergovernmental Revenues

In applying the measurable and available concepts to grants and intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts are considered "earned"; therefore, revenues are recognized based upon expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the measurable and available criteria are met.

#### Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds, including expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Operating subsidies are also recorded as transfers.

#### Compensated Absences

The City allows employees to accumulate earned but unused vacation benefits. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured (e.g. the employee has terminated employment).

#### Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form—prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of fund balances comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

*Restricted fund balance* - This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed fund balance* - These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the City Council—the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the City Council removes the specified use by taking the same type of action imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

#### Notes to Basic Financial Statements, continued

#### Summary of Significant Accounting Policies, continued

#### Fund Balances, continued

*Assigned fund balance* - This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. The City Council and City Manager have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

*Unassigned fund balance* - This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use externally restricted resources first, then unrestricted resources—committed, assigned, and unassigned—in order as needed.

#### Net assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding borrowings, if any, used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditures are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in the General Fund and Special Revenue Funds. However, it is the City's policy to cancel any outstanding purchase orders at June 30, and issue new ones in the new fiscal year.

#### Deferred Grant Revenue

Amounts received from grantor agencies, which are restricted as to use and have not been expended for the intended use are shown as deferred revenue.

#### Pension Plan

Substantially all employees of the City participate in the Public Employees' Retirement System (PERS) administered by the State of Alaska.

#### Comparative Data

Comparative data for the prior year have been presented in some of the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. In addition, certain amounts from the prior year have been reclassified to conform with the current year's presentation.

#### Notes to Basic Financial Statements, continued

#### (2) Stewardship, Compliance and Accountability

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds except the Asset Forfeiture Special Revenue Fund, Permanent Fund, and capital project funds, which adopt project-length budgets. All annual appropriations lapse at the fiscal year-end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to May 1, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an ordinance.
- 4. The City Manager is authorized to transfer budgeted amounts within a fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- 5. Budgeted amounts are as originally adopted or as amended by the City Council through ordinances.

#### (3) Cash and Investments

The City of Dillingham utilizes a central bank account that is available for use by all funds. Each fund's portion of the account is displayed on the balance sheet as "cash and investments" or included in "due to other funds."

#### Reconciliation of Deposit and Investment Balances

The following is a reconciliation of the City's deposit and investment balances to the financial statements as of June 30, 2012.

Bank deposits	\$ 196,427	Cash and investments	\$ 4,709,615
Investments	<u>4,952,908</u>	Restricted cash and investments	<u>439,720</u>
	\$ <u>5,149,335</u>		\$ <u>5,149,335</u>

Notes to Basic Financial Statements, continued

## Cash and Investments, continued

*Investment Policy* The City's investment policy authorizes investments in:

- 1. Obligations of, or obligations insured or guaranteed by the United States or an agency or instrumentality of the United States.
- 2. Certificates of deposit, repurchase agreements, bankers acceptances and other similar obligations of a bank domiciled in the United States that has an outstanding debt rated at least "A" or its equivalent, by a nationally recognized rating service.
- 3. General obligations of a municipality within the United States, if the obligations are rated at least "A" by at least two nationally recognized rating services.
- 4. Mutual funds that consist of similar investments as listed above.
- 5. Money market and other cash equivalent investments (such as the Alaska Municipal League Investment Pool), with a maturity date of one year or less after date of investment, and that are of similar quality to the investments listed above.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The City's investment maturities in general investments are as follows:

		Investment		
		Maturities	(in Years)	
	Fair	Less		
Investment Type	Value	Than 1	<u>1-5</u>	
Money market	\$ 986,665	494,090	492,575	
U.S. government agencies	1,494,350	254,694	1,239,656	
Certificates of deposit	2,170,100	1,428,781	741,319	
Pooled investments	301,793	301,793		
Total	\$ <u>4,952,908</u>	<u>2,479,358</u>	<u>2,473,550</u>	

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. All of the investments in U.S. government agencies are rated AAA by Moody's Investors Service.

Notes to Basic Financial Statements, continued

#### Cash and Investments, continued

Credit Risk, continued

Pooled investments are invested with the Alaska Municipal League Investment Pool, Inc. (AMLIP). The AMLIP is an external investment pool and is rated AAAm for credit risk purposes. Alaska Statute 37.23 establishes regulatory oversight of the pool. The law sets forth numerous requirements regarding authorized investments and reporting. The share value of investments in the AMLIP is approximately equal to fair value.

#### (4) Capital Assets

Capital asset activity for the year ended June 30, 2012 follows:

	Balance July 1, <u>2011</u>	Additions	Deletions	Balance June 30, <u>2012</u>
<b>Governmental activities</b>				
Capital assets not being depreciated:				
Land and land improvements	\$ 4,862,446	-	-	4,862,446
Construction in progress	<u>13,121,619</u>	<u>3,434,687</u>		<u>16,556,306</u>
Total assets not being depreciated	<u>17,984,065</u>	<u>3,434,687</u>		<u>21,418,752</u>
Capital assets being depreciated:				
Buildings	18,182,664	-	(58,377)	18,124,287
Improvements other than buildings	20,411,760	-	-	20,411,760
Machinery and equipment	6,153,845	977,900	( <u>250,000</u> )	<u>6,881,745</u>
Total assets being depreciated	<u>44,748,269</u>	977,900	( <u>308,377</u> )	<u>45,417,792</u>
Less accumulated depreciation for:				
Buildings	5,064,020	493,252	-	5,557,272
Improvements other than buildings	8,036,945	835,007	-	8,871,952
Machinery and equipment	3,707,070	304,479	( <u>162,500</u> )	3,849,049
Total accumulated depreciation	16,808,035	1,632,738	( <u>162,500</u> )	<u>18,278,273</u>
Total capital assets being				
depreciated, net	<u>27,940,234</u>	<u>(654,838</u> )	( <u>145,877</u> )	<u>27,139,519</u>
Governmental activity				
capital assets, net	\$ <u>45,924,299</u>	<u>2,779,849</u>	( <u>145,877</u> )	<u>48,558,271</u>

#### Notes to Basic Financial Statements, continued

#### **Capital Assets, continued**

Depreciation expense was charged to the functions as follows:

General government	\$	78,857
Public safety		90,417
Public works		40,759
Community services		7,730
Water and sewer		168,919
Boat harbor		111,630
Dock		361,416
Senior citizen center		19,784
Landfill		367,970
Education	-	385,256
Total depreciation expense	\$ <u>1</u>	1,632,738

#### (5) Interfund Receivables, Payables, and Transfers

A schedule of interfund balances and transfers for the year ended June 30, 2012, follows:

<i>Due from other funds:</i> Due to the General Fund from:	
Water and Sewer Capital Project Fund for	\$ 226.538
advances to cover capital costs	\$ 226,538
Nonmajor governmental funds for advances to	
cover operating and capital costs	182,571
Total amount due from other funds	\$ <u>409,109</u>
Transfers:	
From General Fund to:	
Nonmajor governmental fund for debt service	\$ 253,249
Nonmajor governmental funds to cover operating costs	634,055
Nonmajor governmental funds for capital projects	145,903
Total transfers from General Fund	1,033,207
From nonmajor governmental fund to other nonmajor	
governmental fund to close fund	31
Total transfers	\$ <u>1,033,238</u>

#### (6) Long-Term Debt

In 2008, the City issued \$15,105,000 in 2008 Series One General Obligation School Bonds for the purpose of major renovation of school facilities. The bonds were issued at a premium of \$345,686.

Notes to Basic Financial Statements, continued

**Long-Term Debt, continued** The following is a summary of long-term debt transactions for the year ended June 30, 2012:

	Balance July 1, 2011	Additions	Retired	Balance June 30, 2012	Due Within One Year
\$15,105,000 2008 Series One		<u> </u>			<u></u>
General Obligation School					
Bonds, due in annual install-					
ments of \$570,000 to					
\$1,120,000, plus interest at					
4.0% to 5.0% through					
April 1, 2028	\$ 13,620,000	-	545,000	13,075,000	570,000
Grader capital lease	-	338,282	51,908	286,374	64,554
Animal control vehicle lease	-	24,000	5,346	18,654	4,283
Public safety vehicle lease	-	33,166	7,520	25,646	5,802
Accrued leave (net)	144,412	137,553	118,914	163,051	163,051
Estimated landfill closure costs	49,000	15,000		64,000	4,000
Total long-term debt	13,813,412	<u>548,001</u>	<u>728,688</u>	13,632,725	<u>811,690</u>
Add unamortized bond premium	293,832			276,549	
	\$ <u>14,107,244</u>			<u>13,909,274</u>	

Other long-term liabilities such as accrued leave are generally liquidated by the General Fund.

The annual requirements to amortize the general obligation bonds outstanding at June 30, 2012 are as follows:

Year Ending	Gene	eral Obligation Bo	nds
<u>June 30,</u>	Principal	Interest	Total
2013	\$ 570,000	604,590	1,174,590
2013	600,000	576,090	1,176,090
2015	630,000	546,090	1,176,090
2016	665,000	514,590	1,179,590
2017	695,000	481,340	1,176,340
2018-2022	3,920,000	1,960,763	5,880,763
2023-2027	4,875,000	1,014,100	5,889,100
2028	1,120,000	56,000	1,176,000
	\$ <u>13,075,000</u>	<u>5,753,563</u>	<u>18,828,563</u>

#### Notes to Basic Financial Statements, continued

# (7) <u>Capital Leases</u>

The City has entered into lease agreements as lessee for financing the acquisition of a grader, a vehicle for animal control, and a vehicle for public safety. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments. The following is a summary of the assets acquired with the capital leases that have an outstanding balance as of June 30, 2012:

	<u>Grader</u>	Public <u>Safety</u>	Animal <u>Control</u>	<u>Total</u>
Machinery and equipment Less accumulated depreciation	\$ 338,282 (33,828)	,	24,000 (4,800)	395,448 <u>(45,261</u> )
Carrying value	\$ <u>304,454</u>	<u>26,533</u>	<u>19,200</u>	<u>350,187</u>

The following is a schedule of future minimum lease payments under these capital leases and the present value of the net minimum lease payments at June 30, 2012:

Year Ending	
<u>June 30,</u>	General Fund
2013	87,443
2014	87,443
2015	87,443
2016	87,443
2017	12,429
Total minimum lease payments	362,201
Less interest portion	31,527
Present value of future minimum	
lease payments	330,674
Less current portion	74,639
Long-term portion	\$ <u>256,035</u>

Notes to Basic Financial Statements, continued

# (8) **Fund Balances and Net Assets**

Fund balances, reported in the City's individual major funds and nonmajor funds in the aggregate on the governmental funds balance sheet is subject to the following constraints:

		D 1	Water		
	C 1	Dock	and Sewer	NT .	
	General	Special	Capital	Nonmajor	TT ( 1
	<u>Fund</u>	<u>Revenue</u>	Project	<u>Funds</u>	<u>Totals</u>
Restricted:					
Museum and literary	\$ -	-	-	397,385	397,385
School construction	-	-	-	393,520	393,520
Enhanced 911 service	-	-	-	25,145	25,145
Public safety				9,035	9,035
Total restricted			-	825,085	825,085
Committed:					
Equipment replacement	-	-	-	57,036	57,036
Ambulance reserve	-	-	-	498,858	498,858
Landfill	-	-	-	172,044	172,044
Senior Center					
Total committed				727,938	727,938
Assigned:					
Water and sewer	-	-	-	20,044	20,044
Dock	-	1,179,047	-	-	1,179,047
Subsequent year's					
expenditures					
Total assigned		<u>1,179,047</u>		20,044	<u>1,199,091</u>
Unassigned (deficits)	3,372,485		( <u>218,388</u> )	(26,959)	<u>3,127,138</u>
Total fund balances	\$ <u>3,372,485</u>	<u>1,179,047</u>	( <u>218,388</u> )	<u>1,546,108</u>	<u>5,879,252</u>

Net assets invested in capital, net of related debt is made up of the following:

Capital assets, net of accumulated depreciation	\$ 48,558,271
Less:	
Bonds payable	13,075,000
Unamortized premium	276,549
Capital leases	330,674
Unspent bond proceeds	(393,520)
	\$ 35,269,568
	ψ <u>33,207,308</u>

Notes to Basic Financial Statements, continued

## (9) Landfill Closure and Post-Closure Liability

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform monitoring after closure. Although closure and post-closure care costs will be paid only near or after the date the landfill stops accepting waste, accounting principles generally accepted in the United States of America require that the City record a portion of these closure and post-closure care costs as an operating expenditure in each period based on landfill capacity used during that period.

Landfill cell one is essentially closed. The only task left to complete to close this cell is to hydroseed at an estimated cost of \$4,000. The City began using cell two in FY 2009. The cell has an estimated life of 10 years and the estimated closing cost for cell two is \$150,000. The \$64,000 (an increase of \$15,000) reported as landfill closure costs payable at June 30, 2012 represents the cumulative amount reported to date based on the expected usage. The City will recognize the remaining estimated cost of closure and post closure care of \$86,000 as the remaining expected usage is filled. These amounts are based on what it will cost to perform all closure and post closure care in 2012. Actual costs may be higher due to inflation changes in technology or changes in regulations.

#### (10) Defined Benefit Pension Plan

The City participates in the Public Employees' Retirement System (PERS). PERS is a costsharing multiple employer plan which covers eligible State and local government employees, other than teachers. The plan was established and is administered by the State of Alaska Department of Administration to provide pension, postemployment healthcare, death, and disability benefits. Benefit and contribution provisions are established by State law and may be amended only by the State Legislature.

The plan is included in a comprehensive annual financial report that includes financial statements and other required supplemental information. The report is available at the following address:

Department of Administration Division of Retirement and Benefits P.O. Box 110203 Juneau, Alaska 99811-0203

#### Conversion to Cost Sharing

In April 2008, the Alaska Legislature passed Senate Bill (SB) 125 which converted the existing Public Employees Retirement System (PERS) from an agent-multiple employer plan to a cost-sharing plan with an effective date of July 1, 2008. Under the cost-sharing arrangement, the State of Alaska Division of Retirement and Benefits no longer tracks individual employer assets and liabilities. Rather, all plan costs and past service liabilities are shared among all participating employers. The cost-sharing plan requires a uniform employer contribution rate of 22% of active member wages, subject to a wage floor.

#### Notes to Basic Financial Statements, continued

#### **Defined Benefit Pension Plan, continued**

Legislation provides for State contributions in the event that the annually calculated and board adopted rate, which includes a provision to pay down the past-service liability, exceeds 22%. Any such additional contributions are recognized by each employer as an on-behalf payment.

In addition, in fiscal year 2008, the State of Alaska passed legislation (SB 123) which requires that the employer contribution be calculated on all PERS eligible wages, including wages attributable to the defined contribution plan described later in these footnotes.

Funding Policy

Regular employees are required to contribute 6.75% of their annual covered salary (3.04% for pension and 3.71% for healthcare). Police and firefighters are required to contribute 7.5% of their annual covered salary (3.38% for pension and 4.12% for healthcare).

The funding policy provides for periodic employer contributions based on actuarially determined rates that, expressed as a percentage of annual covered payroll, are sufficient to accumulate assets to pay both pension and postemployment healthcare benefits when due.

Under current legislation, the employer contribution rate is statutorily capped at 22%. However, the State of Alaska contributes any amount over 22% such that the total contribution equals the Alaska Retirement Management Board adopted rate which is generally consistent with the actuarially determined rate.

The City's contribution rates for the year ended June 30, 2012 were determined as part of the June 30, 2009 actuarial valuation and are as follows:

	Contractual <u>Rate</u>	ARM Board Adopted <u>Rate</u>	GASB 435* <u>Rate</u>
Pension Postemployment healthcare	9.92% <u>12.08</u> %	15.10% <u>18.39</u> %	23.10% <u>32.74</u> %
Total contribution rate	<u>22.00</u> %	<u>33.49</u> %	<u>55.84</u> %

\* This rate uses an 8.25% pension discount rate and a 7.43% healthcare discount rate and disregards all future Medicare Part D payments.

The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

#### Notes to Basic Financial Statements, continued

#### **Defined Benefit Pension Plan, continued**

Funding Policy, continued

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the City and the plan members at that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial values of assets.

Projected benefits for financial reporting purposes do not incorporate any potential effects of legal or contractual funding limitations.

#### Annual Pension and Postemployment Healthcare Cost

The City is required to contribute 22% of covered payroll, subject to a wage floor. In addition, the State of Alaska contributed approximately 11.49% of covered payroll to the Plan. In accordance with the provisions of GASB Statement Number 24, the City has recorded the State on-behalf payment in the amount of \$341,073 as revenue and expense/expenditures in these financial statements. However, because the City is not statutorily obligated for these payments, this amount is excluded from pension and OPEB cost as described here.

			Total		
Year	Annual	Annual	Benefit	City	% of
Ended	Pension	OPEB	Cost	Contri-	TBC
June 30	Cost	Cost	<u>(TBC)</u>	<b>butions</b>	<b>Contributed</b>
2012	\$ 216,774	\$ 263,975	\$ 480,749	\$ 480,749	100%
2011	144,527	260,518	405,045	405,045	100%
2010	152,529	258,700	411,229	411,229	100%

#### (11) Defined Contribution Pension Plan

The State of Alaska Legislature approved Senate Bill 141 to create the Public Employees' Retirement System (PERS) Tier IV for employees hired after July 1, 2006 or for employees converting from the PERS Tier I, II or III defined benefit plans. The Plan is administered by the State of Alaska Department of Administration, and benefit and contribution provisions are established by State law and may be amended only by the State Legislature. The Alaska Retirement Management Board may also amend contribution requirements. Included in the Plan are individual pension accounts, retiree medical insurance plan and a separate Health Reimbursement Arrangement account that will help retired members pay medical premiums and other eligible medical expenses not covered by the medical plan. Employees are required to contribute 8.0% of their annual covered salary, and the City is required to make the following contributions:

Notes to Basic Financial Statements, continued

#### **Defined Contribution Pension Plan, continued**

	Others <u>Tier IV</u>	Police/Fire <u>Tier IV</u>
Individual account	5.00%	5.00%
Health reimbursement arrangement (HRA) *	3.00	3.00
Retiree medical plan	0.51	0.51
Occupational death and disability benefits	<u>0.20</u>	<u>0.97</u>
	<u>8.71</u> %	<u>9.48</u> %

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\*Health Reimbursement Arrangement – AS 39.30.370 requires that the employer contribute "an amount equal to three percent of the average employer's average annual employee compensation." For actual remittance, this amount is calculated as a flat rate for each full time or part-time employee per pay period.

Employees are immediately vested in their own contributions and vest 25% per year in employer contributions. The City and employee contributions to PERS including the HRA contribution for the year ended June 30, 2012 were \$164,104 and \$142,688, respectively.

#### (12) Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All assets and income of the plan must be held in trust for the exclusive benefit of participants and their beneficiaries.

#### (13) Risk Management

The City faces a considerable number of risks of loss, including: (a) damage to and loss of property and contents, (b) employee torts, (c) professional liability; i.e., errors and omissions, (d) environmental damage, (e) workers' compensation; i.e., employee injuries, and (f) medical insurance costs of employees. Commercial policies, transferring the risk of loss, except for relatively small deductible amounts, are purchased for employee medical costs.

The City participates in the Alaska Municipal League Joint Insurance Association (AML/JIA) which provides insurance coverage for property and contents damage, torts, general and automobile liability, and workers' compensation. The AML/JIA is a public entity risk pool organized to share risks among its members. The Association's bylaws provide for the assessment of supplemental contributions from members in the event that losses and expenses for any coverage year exceed the annual contributions and income earned on such contributions for the year. Such supplemental contributions shall be based upon each member's annual deposit contribution in comparison to the aggregate annual deposit contributions of all members. The Association made no supplemental assessments during the year ended June 30, 2012.

The City has no coverage for potential losses from environmental damages. Coverage limits and the deductibles on the policies have stayed relatively constant for the past few years

#### Notes to Basic Financial Statements, continued

## (14) Conduit Debt

On May 19, 2005, the City Council authorized the issuance of nonrecourse revenue refunding bonds in a principal amount not to exceed \$1,300,000 to refinance previously issued nonrecourse revenue bonds on behalf of Bristol Bay Native Association. The outstanding balance at June 30, 2012 was \$838,489. These bonds do not constitute a general obligation debt or pledge of the full faith and credit of the City. Accordingly, the bonds and related assets are not reflected in the accompanying financial statements.

## (15) Contingent Liabilities and Commitments

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be nominal. In the normal course of its activities, the City is involved in various claims and pending litigation.

## (16) <u>New Accounting Pronouncements</u>

The Governmental Accounting Standards Board has passed several new accounting standards with upcoming implementation dates. Of the numerous statements, the following are expected to have some effect on the City's financial reporting. Actual impacts have yet to be determined.

*GASB* 61 – *The Financial Reporting Entity* – Effective for year end June 30, 2013 – This statement will require a review of all entities reported as component units.

GASB 63 – Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position – Effective for year end June 30, 2013 – This statement will result in a change to the government's presentation of proprietary fund statements and government-wide statements from a traditional "Balance Sheet" format to a new "Statement of Net Position" format which will segregate deferred inflows and deferred outflows from assets and liabilities respectively.

GASB 65 - Items Previously Reported as Assets and Liabilities - Effective for year end June 30, 2014 - This statement is a companion to GASB Statement 63 and establishes accounts to be reclassified as deferred inflows and outflows. In addition, certain items previously reported as assets or liabilities will be moved to the income statement. For example, debt issuance costs will no longer be capitalized and amortized but will be expensed as incurred, and certain regulatory assets and liabilities will be reclassified to deferred inflows and outflows.

 $GASB \ 68 - Accounting \ and \ Financial \ Reporting \ for \ Pensions - Effective \ for \ year \ end \ June 30, 2015 - This statement will require all governments that participate in defined benefit pension plans to report any "net pension liability" (as newly defined). An additional GASB statement provides guidance for the Plan reporting with a one year earlier implementation.$ 

# SUPPLEMENTARY INFORMATION

WaterandandSewerLandfill\$ 9,315100
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CITY OF DILLINGHAM, ALASKA Nonmajor Governmental Funds Combining Balance Sheet June 30, 2012

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Exhibit D-1

		CITY No Comb	OF DILLINGHAN nmajor Government vining Balance Sheet June 30, 2012	<b>CITY OF DILLINGHAM, ALASKA</b> Nonmajor Governmental Funds Combining Balance Sheet, continued June 30, 2012	SKA s ued				
				Capital Project Funds	ect Funds			Mary Carlson	
Assets		Dock and <u>Harbor</u>	School <u>Bonds</u>	Equipment <u>Replacemen</u>	Ambulance <u>Reserve</u>	Landfill	Road and <u>Street</u>	Estate Permanent <u>Fund</u>	Total Nonmajor <u>Funds</u>
Cash and investments	S	ı	ı	57,036	498,858	125,844	I	397,459	1,128,288
kecelvables: Accounts Grants Allowonce for uncollectible		- 54,460		1 1	1 1		- 1,901		170,781 161,851
accounts Restricted cash	·		- 393,520			- 46,200			(47,094) 439,720
Total assets	S	54,460	393,520	57,036	498,858	172,044	1,901	397,459	1,853,546
Liabilities and Fund Balances									
Liabilities: Accounts payable		61,220		ı	ı			74	109,373
related liabilities Due to other funds		- 10,951					- 1,901		14,819 182,571
Deterred revenue Total liabilities		72,846		1		ı ı	- 1,901	- 74	307,438
Fund balances: Restricted Committed Assigned			393,520 - -	- 57,036 -	- 498,858 -	- 172,044 -		397,385 - -	825,085 727,938 20,044
Total fund balances (deficits)		(18,386)	393,520	57,036	498,858	172,044		397,385	1,546,108
Total liabilities and fund balances	S	54,460	393,520	57,036	498,858	172,044	1,901	397,459	1,853,546

Exhibit D-1, continued

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Exhibit D-2

# CITY OF DILLINGHAM, ALASKA

Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits) Year Ended June 30, 2012

				Specia	Special Revenue Funds	ds			
		Water and		Boat	Enhanced 911	Asset	Senior Citizen	Homeland	Debt Service
		Sewer	Landfill	Harbor	Service	Forfeiture	Center	Security	Fund
Revenues:									
State of Alaska	S	13,931	12,202	6,041	,	ı	51,682	ı	823,591
Federal government					·	·	102,950	84,992	
Charges for services		378,648	136,240	110,127	59,580	ı		ı	•
Lease and rental income		ı		·	·	ı	7,008	ı	
Investment income		·	·		·	ı		ı	
Other		2,749		4,131	·	ı	410,473	ı	100,000
Total revenues		395,328	148,442	120,299	59,580	I	572,113	84,992	923,591
Expenditures:									
Public safety				·	·	28,185		84,992	
Community services		ı	,	·	165,067	ı	·	ı	ı
Water and sewer		445,928	·	·	ı	ı	·	ı	ı
Landfill		ı	427,262	·	ı	ı		ı	ı
Boat harbor		ı	ı	222,894	ı	ı	ı	ı	
Senior citizen center		ı	ı	ı	ı	ı	824,784	ı	ı
Debt service		ı	ı	ı	ı	ı	ı	ı	1,176,840
Capital outlay		ı		·	ı	ı		ı	,
Total expenditures		445,928	427,262	222,894	165,067	28,185	824,784	84,992	1,176,840
Excess of revenues over									
(under) expenditures		(50,600)	(278,820)	(102, 595)	(105,487)	(28, 185)	(252,671)	I	(253,249)
Other financing sources (uses): Decode from iccurrence of control longer									
r rocecus rrour resumero or capitar reases Transfers in			- 278 820	- 102 595			- 252 671		- 253 249
Transfers out		ı			·	I		ı	
Net other financing	l								
sources (uses)	I		278,820	102,595			252,671		253,249
Net change in fund balance		(50,600)	ı	ı	(105,487)	(28, 185)	ı	ı	
Fund balances (deficits) at beginning of year	I	70,644	,	ı	130,632	37,220	,	(8,573)	ſ
Fund balances (deficits) at end of year	Ś	20,044	,	ı	25,145	9,035		(8,573)	ı

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Exhibit D-2, continued

# CITY OF DILLINGHAM, ALASKA

Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficits), continued Year Ended June 30, 2012

1,176,840 395,448 (31) 684,595 7,008 1,450427,262 222,894 (2, 159, 005)(730, 350)948,124 176,244 824,784 2.939.559 922,060 445,928 1,033,238 1,428,655 2,276,458 1,546,108 1,604,446 6,326,688 4,167,683 113,177 Nonmajor Total Funds (9, 747)(9,747) 1,430397,385 1,43011,177 407,132 11,177 ermanent Carlson Estate Mary ī Fund (31) (31) <u>(31</u>) Center Senior 31 ı 1 760,182 1,145,833 1.145.833 1,145,833 385,651 Road and Street 172,044 172,044 Landfill Capital Project Funds 45,903 45,903 452,955 498,858 45,903 Ambulance Reserve ı (515, 116)76,704 Replacement (19,668)57,036 Equipment 515.116 395,448 100,000 495,448 515,116 (562, 535)(562, 535)20 956,055 562.555 393,520 562.555 Bonds . i School (18, 386)(18, 386)19,056 716.055 716,055 716,055 566,969 Harbor ı 1 Dock and Υ Ś Fund balances (deficits) at beginning of year Proceeds from issuance of capital leases Fund balances (deficits) at end of year Other financing sources (uses): Net change in fund balance Lease and rental income Excess of revenues over Net other financing (under) expenditures Community services Total expenditures Charges for services Senior citizen center Federal government Investment income sources (uses) Water and sewer Total revenues State of Alaska Capital outlay Public safety **Fransfers** out Debt service Expenditures: Boat harbor **Fransfers** in Revenues: Landfill Other

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### **General Fund**

The General Fund is established to account for the revenues and expenditures necessary to carry out basic governmental activities of the City such as administrative services, police and fire protection, street maintenance, planning, library, museum and other community services, etc.

General Fund revenues come from a variety of sources such as the State of Alaska, property and sales taxes, interest, etc. General Fund expenditures are made primarily for current day-to-day operating purposes.

# General Fund Balance Sheet June 30, 2012 (With Comparative Amounts for 2011)

Assets	<u>2012</u>	<u>2011</u>
Cash and investments	\$ 2,583,855	2,610,670
Receivables:		
Sales taxes	379,510	438,045
Real property taxes, penalties and interest	222,483	313,239
Personal property taxes, penalties and interest	168,312	299,874
Allowance for uncollectible personal property taxes	(110,725)	(299,874)
Ambulance accounts	65,077	29,756
Allowance for uncollectible accounts	(29,354)	-
Grants and shared revenues	174,785	89,015
Other	5,536	-
Due from other funds	409,109	1,036,250
Prepaid items	-	11,161
Total assets	\$ 3,868,588	4,528,136
Liabilities and Fund Balance		
Liabilities:		
Accounts payable	183,048	123,821
Accrued payroll and related liabilities	57,516	140,130
Deferred revenue:		
Property taxes	222,483	313,239
Other	33,056	57,070
Total liabilities	496,103	634,260
Fund balance:		
Nonspendable - prepaid items	-	11,161
Assigned for subsequent year's expenditures	-	137,493
Unassigned	3,372,485	3,745,222
Total fund balance	3,372,485	3,893,876
Total liabilities and fund balance	\$ 3,868,588	4,528,136

#### General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

			2012		<u>2011</u>
	_			Variance	
				Positive	
P		Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Revenues:					
Taxes:	¢	2 550 000	0.555.600	5 (22	0 740 100
Sales taxes	\$	2,550,000	2,555,633	5,633	2,749,183
Alcohol sales taxes		250,000	247,219	(2,781)	246,528
Transient lodging sales taxes		95,000	102,317	7,317	63,388
Nushagak raw fish tax		-	79,523	79,523	- 1,425,378
Real property taxes Personal property taxes		1,455,000 476,715	1,554,387	99,387 7,790	
Penalty and interest on property taxes		470,713 50,000	484,505 43,370	(6,630)	383,517 46,984
Penalty and interest on sales taxes		10,000	25,052	(0,030)	40,984 3,769
Gaming taxes		10,000 65,000	103,508	38,508	46,439
<b>C</b>					
Total taxes		4,951,715	5,195,514	243,799	4,965,186
State of Alaska:					
Jail contract revenue		460,725	480,417	19,692	428,963
Revenue sharing		282,614	282,381	(233)	209,543
Raw fish tax		446,588	446,588	-	238,589
Shared fisheries business tax		40,000	48,256	8,256	40,358
Electric and telephone co-op tax		80,000	76,532	(3,468)	76,127
Motor vehicle tax		25,000	26,361	1,361	27,647
PERS relief		127,011	278,850	151,839	151,433
DMV commission revenue		43,000	45,972	2,972	42,688
Jail capital grant		_	10,304	10,304	5,521
Training assistant grant		-	-	-	-
Liquor licenses		7,000	1,500	(5,500)	7,100
Library grants		8,500	7,791	(709)	8,367
Trooper dispatch		25,000	20,000	(5,000)	20,000
FEMA equipment		16,407	-	(16,407)	-
Other		4,000	4,401	401	6,174
Total State of Alaska		1,565,845	1,729,353	163,508	1,262,510
Federal government:					
Emergency management planning grant		4,500	2,646	(1,854)	2,603
Volunteer fire assistance		8,000	10,903	2,903	6,100
Public safety grants		8,000	1,245	(6,755)	4,116
Library grants		7,000	9,840	2,840	10,902
Payment in lieu of taxes		421,879	421,879	2,040	407,511
Energy efficiency grant			13,157	- 13,157	15,504
Other		-	-	-	13,304
Total federal government		449,379	459,670	10,291	446,928

			2012		<u>2011</u>
				Variance	
			A / 1	Positive	A / 1
Devenues continued		<u>Budget</u>	<u>Actual</u>	(Negative)	<u>Actual</u>
Revenues, continued: Charges for services:					
Administrative overhead charges	\$	309,419	288,962	(20,457)	411,724
Document copies	φ	400	288,902	(387)	85
Platting and mapping fees		1,000	784	(216)	443
Ambulance fees		50,000	52,088	2,088	79,780
Total charges for services		360,819	341,847	(18,972)	492,032
Licenses and permits:					
Dog licenses		3,000	2,129	(871)	3,042
Business licenses		16,800	17,482	682	16,550
Land use permits		700	750	50	875
Other		156	-	(156)	156
Total licenses and permits		20,656	20,361	(295)	20,623
Fines and forfeitures:					
Title 47 fines		20,000	13,162	(6,838)	8,303
Library fines and donations		2,000	3,771	1,771	3,442
Total fines and forfeitures		22,000	16,933	(5,067)	11,745
Lease and rental income		39,000	34,595	(4,405)	9,131
Investment income		25,000	35,712	10,712	29,329
Other revenues:					
Other library grants/donation		10,000	8,000	(2,000)	8,000
Equipment sales		27,000	55,518	28,518	-
Property sales		338,000	335,909	(2,091)	-
Insurance claim		-	29,506	29,506	-
Other		33,920	12,186	(21,734)	40,905
Total other revenues		408,920	441,119	32,199	48,905
Total revenues		7,843,334	8,275,104	431,770	7,286,389
Expenditures:					
General government:					
City council:					
Council contributions		10,000	10,123	(123)	10,594
Travel		10,000	4,429	5,571	11,301
Subscriptions and memberships		4,500	7,289	(2,789)	4,439

		2012		2011
	Budget	Actual	Variance Positive (Negative)	Actual
Expenditures, continued:	Dudget	Actual	(inegative)	Actual
General government, continued:				
City council, continued:				
Supplies \$	500	2,853	(2,353)	730
Telephone	150	43	107	150
Contract labor	7,500	3,005	4,495	40,226
Training	1,200	1,045	155	350
Minor tools and equipment	250	749	(499)	4,226
Lobbying	35,000	4,617	30,383	-
Annexation project	40,000	19,268	20,732	52,090
Advertising	-	5,814	(5,814)	683
Total city council	109,100	59,235	49,865	124,789
City administration:				
Salaries	161,754	209,788	(48,034)	161,051
Overtime salaries	3,000	3,194	(194)	6,402
Employee benefits	103,647	148,147	(44,500)	51,413
Travel	4,500	8,561	(4,061)	28,310
Subscriptions and memberships	500	25	475	748
Supplies	2,000	2,773	(773)	2,380
Contract labor	-	105	(105)	-
Special project manager	18,000	22,595	(4,595)	16,783
Training	1,000	390	610	-
Minor tools and equipment	1,000	3,141	(2,141)	3,825
Major equipment	2,500	305	2,195	3,919
Advertising	500	700	(200)	1,494
Recruitment	7,500	9,759	(2,259)	7,383
Total city administration	305,901	409,483	(103,582)	283,708
City clerk:				
Salaries	63,887	65,823	(1,936)	51,002
Overtime salaries	-	-	-	841
Employee benefits	32,802	36,837	(4,035)	26,646
Advertising	3,750	1,142	2,608	4,353
Travel	2,500	2,708	(208)	1,232
Subscriptions and memberships	450	210	240	80
Supplies	600	808	(208)	1,708
Training	650	574	76	-
Contract labor	-	88	(88)	3,117
Minor tools and equipment	500	11	489	678
Elections	3,500	8,246	(4,746)	2,468

			2012		<u>2011</u>
				Variance	
				Positive	
		Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued:					
General government, continued:					
City clerk, continued:					
Appraisal	\$	-	-	-	16,000
Codification		1,500	3,408	(1,908)	1,293
Foreclosure	-	3,000	972	2,028	2,871
Total city clerk	-	113,139	120,827	(7,688)	112,289
Finance:					
Salaries		278,938	276,874	2,064	313,330
Overtime salaries		9,000	8,960	40	8,930
Employee benefits		233,285	235,361	(2,076)	198,455
Advertising		2,101	2,101	_	1,497
Travel		6,000	5,630	370	6,739
Subscriptions and memberships		560	514	46	1,477
Bank charges		1,100	888	212	309
Supplies		6,500	7,601	(1,101)	4,120
Cash over/under		100	119	(19)	(2)
Contract labor		4,000	1,838	2,162	2,000
Collection agency and lien processing fees		-	25	(25)	-
Training		2,500	2,691	(191)	755
Alaska FICA administrative program		200	138	62	137
Major tools and equipment		6,140	6,089	51	-
Appraisal		14,000	13,000	1,000	-
Minor tools and equipment	-	7,700	6,774	926	3,805
Total finance		572,124	568,603	3,521	541,552
Legal	-	200,000	252,615	(52,615)	53,784
Insurance:					
General liability		46,735	46,975	(240)	63,418
Property		19,969	30,777	(10,808)	25,832
Automobile		20,195	18,874	1,321	17,828
Total insurance	-	86,899	96,626	(9,727)	107,078
Nondepartmental:					
Advertising		500	799	(299)	1,460
Office supplies		6,500	10,483	(3,983)	6,176
Food items		3,000	2,538	462	3,534
Postage		8,500	8,519	(19)	9,926
Computer supplies		2,000	2,534	(534)	1,615
Computer software		35,000	37,440	(2,440)	34,586
Computer hardware		15,000	17,816	(2,440) (2,816)	10,851
Computer support services		35,000	56,987	(2,810) (21,987)	38,166
computer support services		55,000	20,707	(21,707)	50,100

		2012		2011
			Variance	
			Positive	
	Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued:				
General government, continued:				
Nondepartmental, continued:				
Telephone \$	15,000	25,726	(10,726)	13,315
Accounting services and audit	35,875	41,611	(5,736)	33,925
Gas, oil and grease	750	1,580	(830)	1,757
Minor tools and equipment	-	1,364	(1,364)	606
Vehicle repairs	-	5,986	(5,986)	2,030
Copier repair and maintenance	8,000	3,406	4,594	7,611
Credit card processing fees	45,000	46,094	(1,094)	43,140
Interest on loan	-	-	-	21,173
Contract labor	10,000	4,230	5,770	2,800
Miscellaneous	_	2,847	(2,847)	_
Total nondepartmental	220,125	269,960	(49,835)	232,671
Planning:				
Salaries	61,939	62,923	(984)	59,268
Employee benefits	32,188	35,632	(3,444)	29,202
Advertising	2,000	1,816	184	910
Travel	3,775	3,073	702	3,785
Subscriptions and memberships	1,285	630	655	860
Recording fees	100	159	(59)	33
Supplies	2,500	2,103	397	862
Contract labor	30,000	18,442	11,558	16,222
Telephone	-	213	(213)	-
Training	2,000	919	1,081	768
Neighborhood initiative	5,000	4,084	916	4,546
Minor tools and equipment	3,500	4,129	(629)	2,959
Total planning	144,287	134,123	10,164	119,415
Foreclosed property:				
Salaries	-	96	(96)	-
Overtime salaries	-	374	(374)	281
Employee benefits	-	139	(139)	253
Advertising	1,000	940	60	-
Supplies	250	321	(71)	216
Third party payments	62,253	62,252	1	-
Utilities	12,200	4,848	7,352	4,532
Contract labor	73,297	43,911	29,386	17,944
Sample testing	-	1,138	(1,138)	-
Building repairs	1,000	701	299	2,127
Total foreclosed property	150,000	114,720	35,280	25,353
Total general government	1,901,575	2,026,192	(124,617)	1,600,639

			2012		2011
	-	Budget	Actual	Variance Positive (Negative)	Actual
Expenditures, continued:		Dudget	Actual	<u>(Inegative)</u>	Actual
Public safety:					
Police dispatch:					
Salaries	\$	205,301	233,956	(28,655)	177,906
Overtime salaries	Φ	40,000	48,634	(28,033) (8,634)	38,405
		143,853	189,209	(45,356)	125,340
Employee benefits Advertising		143,833 500	189,209	(43,330) 448	125,340
Travel		5,776	5,030	448 746	138 776
		134	214		
Subscriptions and memberships				(80)	-
Supplies		8,983 400	7,295 615	1,688	3,572 400
Postage		400 9,000		(215)	
Telephone		· · ·	7,248	1,752	9,188
Electricity Water and accurat		3,000	2,687	313	2,457
Water and sewer Refuse collection		300	281	19 31	274
		400	369		375
Heating fuel		5,000	3,305	1,695	2,987
Computer software		-	3,455	(3,455)	-
Computer support services		21,000	13,212	7,788	14,213
APSIN contract		1,500	1,417	83	822
Uniforms		1,500	1,213	287	1,170
Contract labor		-	5,066	(5,066)	1,231
Training		3,200	354	2,846	275
Minor tools and equipment		515	5,682	(5,167)	5,113
Major equipment		-	-	-	-
Building repairs		1,000	5,203	(4,203)	4,115
Equipment repairs		-	-	-	299
Recruiting		191	191		193
Total police dispatch		451,553	534,688	(83,135)	389,249
Police department:					
Salaries		434,960	423,525	11,435	379,440
Overtime salaries		54,000	102,372	(48,372)	57,346
Employee benefits		336,765	336,308	457	244,878
Recruiting		20,000	12,887	7,113	20,384
Advertising		1,500	581	919	1,754
Travel		13,613	16,836	(3,223)	5,694
Subscriptions and memberships		1,000	396	604	610
Supplies		5,722	5,177	545	4,115
Postage		1,000	569	431	800

			2012		<u>2011</u>
				Variance	
		<b>D</b> 1	1	Positive	
		<u>Budget</u>	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued:					
Public safety, continued:					
Police department, continued:	¢	=	0.54	(2.54.1)	
Telephone	\$	7,000	9,564	(2,564)	7,244
Electricity		4,500	3,748	752	3,402
Water and sewer		400	393	7	382
Refuse collection		550	515	35	644
Heating fuel		5,600	4,611	989	5,860
Investigations		2,513	246	2,267	5,760
Film development		100	-	100	-
Uniforms		9,700	7,173	2,527	8,531
Contract labor and towing		1,000	5,311	(4,311)	3,590
Training		2,500	2,751	(251)	2,469
Gas, oil and grease		20,000	32,601	(12,601)	7,213
Food		140	1,183	(1,043)	-
Minor tools and equipment		17,500	41,666	(24,166)	2,166
Major equipment		5,500	-	5,500	-
Vehicle maintenance		17,500	34,245	(16,745)	31,814
Building repairs		2,000	92,644	(90,644)	2,701
Required inspections		500	569	(69)	3,106
Equipment repairs		2,200	2,159	41	633
Insurance		18,527	22,082	(3,555)	18,375
Total police department		986,290	1,160,112	(173,822)	818,911
Jail:					
Salaries		237,558	252,029	(14,471)	227,383
Overtime salaries		20,000	30,523	(10,523)	20,545
Employee benefits		182,200	196,883	(14,683)	163,297
Advertising		200	-	200	
Travel		1,744	1,744	-	2,149
Subscriptions and memberships		250	784	(534)	-
Supplies		3,000	3,399	(399)	2,586
Postage		300	27	273	300
Telephone		1,700	3,442	(1,742)	2,385
Electricity		14,000	14,690	(690)	13,636
Water and sewer		1,500	1,539	(39)	13,030
Refuse collection		1,300	2,018	(218)	1,497
		1,000	2,010	(210)	1,729

		2012		2011
	<u>Budget</u>	Actual	Variance Positive (Negative)	Actual
Expenditures, continued:	Duagor	<u>r rotuur</u>	<u>(1105uti10)</u>	<u>11010001</u>
Public safety, continued:				
Jail, continued:				
Heating fuel \$	20,000	17,734	2,266	16,332
Uniforms	1,500	977	523	2,008
Contract labor	-,	6,677	(6,677)	1,623
Training	300	212	88	95
Gas, oil and grease	300	43	257	119
Janitorial	800	1,049	(249)	400
Food	30,000	37,306	(7,306)	41,960
Minor tools and equipment	4,500	6,171	(1,671)	11,495
Major equipment	100	13,951	(13,851)	10
Vehicle maintenance	1,000	627	373	697
Building repairs	7,500	11,118	(3,618)	8,647
Required inspections	1,200	617	583	709
Equipment repairs	1,000	316	684	348
Insurance	9,655	9,655	-	7,875
Total jail	542,107	613,531	(71,424)	528,025
Department of motor vehicles:				
Salaries	53,040	53,398	(358)	46,851
Overtime salaries	-	459	(459)	-
Employee benefits	28,975	31,902	(2,927)	24,564
Supplies	1,000	1,025	(25)	891
Postage	-	49	(49)	(58)
Telephone	600	656	(56)	631
Electricity	700	542	158	487
Water and sewer	500	57	443	55
Refuse collection	125	74	51	76
Heating fuel	1,500	666	834	602
APSIN contract	550	-	550	595
Contract labor	-	1,880	(1,880)	457
Minor tools and equipment	1,500	1,631	(131)	82
Building repairs	1,500	1,616	(116)	517
Required inspections	100	-	100	-
Equipment repairs	500		500	227
Total department of motor vehicles	90,590	93,955	(3,365)	75,977

	2012			2011
	<u>Budget</u>	Actual	Variance Positive (Negative)	Actual
Expenditures, continued:				
Public safety, continued:				
Fire department:				
Salaries \$	82,066	99,658	(17,592)	59,246
Overtime salaries	4,500	365	4,135	613
Employee benefits	59,520	73,320	(13,800)	38,332
Insurance	-	450	(450)	-
Advertising	400	22	378	359
Travel	10,000	3,452	6,548	6,092
Subscriptions and memberships	500	325	175	67
Supplies	3,600	2,600	1,000	3,794
Postage	1,300	162	1,138	306
Computer supplies and software	1,500	110	1,390	1,450
Telephone	5,500	5,378	122	4,097
Electricity	6,000	5,871	129	5,444
Water and sewer	1,060	1,038	22	1,010
Heating fuel	25,000	27,230	(2,230)	17,151
EMS and fire supplies	9,000	13,910	(4,910)	10,150
Public education	500	425	75	376
Member recognition	5,500	6,325	(825)	7,947
Ambulance billing	5,000	7,207	(2,207)	7,492
Training	11,000	2,105	8,895	3,459
Gas, oil and grease	7,000	4,278	2,722	4,410
Janitorial	500	1,259	(759)	84
Sample testing	600	293	307	255
Medical tests	1,000	-	1,000	390
Minor tools and equipment	19,000	21,778	(2,778)	15,372
Fire department airport lease	600	550	50	879
Vehicle repairs	10,000	13,191	(3,191)	9,846
Building repairs	10,000	6,213	3,787	12,279
Required inspections	1,500	339	1,161	3,240
Equipment replacement	5,500	5,346	154	-
Equipment repairs	2,500	1,349	1,151	1,235
Total fire department	290,146	304,549	(14,403)	215,375

			<u>2011</u>		
	_			Variance Positive	
		Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued:		-			
Public safety, continued:					
Animal control:					
Salaries	\$	43,280	42,630	650	35,026
Overtime salaries		4,000	1,218	2,782	4,142
Employee benefits		26,726	29,111	(2,385)	22,836
Travel		5,500	5,198	302	3,399
Supplies		4,000	2,197	1,803	3,016
Telephone		-	849	(849)	26
Electricity		-	2,543	(2,543)	525
Heating fuel		-	-	-	628
Refuse collection		800	1,176	(376)	456
Uniforms		500	345	155	-
Contract services		1,500	3,435	(1,935)	1,109
Animal shelter expenditures		20,500	27,393	(6,893)	43,766
Training		2,000	1,050	950	-
Gas, oil and grease		3,000	990	2,010	2,767
Minor tools and equipment		1,000	1,104	(104)	1,271
Major equipment		-	-	-	11,478
Vehicle repairs		2,500	3,550	(1,050)	2,120
Building repairs		1,000	6,440	(5,440)	240
Insurance			881	(881)	-
Total animal control		116,306	130,110	(13,804)	132,805
Total public safety		2,476,992	2,836,945	(359,953)	2,160,342
Public works:					
Administration:					
Salaries		71,857	74,659	(2,802)	68,536
Overtime salaries		-	1,541	(1,541)	-
Employee benefits		50,786	48,829	1,957	52,310
Advertising		-	1,328	(1,328)	1,359
Travel		1,500	606	894	-
Subscriptions and memberships		300	300	-	(10)
Supplies		1,500	3,234	(1,734)	1,627
Telephone		2,000	756	1,244	865
Contract labor		-	8,159	(8,159)	-
Training		-	40	(40)	125
Gas, oil and grease		3,000	5,879	(2,879)	2,082
Minor tools and equipment		-	-	-	1,072
Vehicle repairs		3,000	736	2,264	2,576
Total administration		133,943	146,067	(12,124)	130,542

			2012		<u>2011</u>
				Variance	
				Positive	
		<u>Budget</u>	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued:					
Public works, continued:					
Building and grounds maintenance:					
Salaries	\$	92,217	111,828	(19,611)	63,987
Overtime salaries		5,000	15,512	(10,512)	5,220
Employee benefits		101,241	86,980	14,261	61,527
Travel		1,000	1,000	-	604
Supplies		5,000	5,967	(967)	6,658
Telephone		1,500	1,873	(373)	1,560
Electricity		14,000	9,747	4,253	9,624
Water and sewer		2,500	2,217	283	2,141
Refuse collection		400	300	100	300
Heating fuel		35,000	42,879	(7,879)	30,085
Contract labor		7,000	20	6,980	1,500
Janitorial		17,000	13,862	3,138	14,805
Training		1,500	1,235	265	20
Gas, oil and grease		3,500	7,499	(3,999)	3,243
Minor tools and equipment		4,000	7,049	(3,049)	3,518
Vehicle maintenance		1,500	6,615	(5,115)	12,013
Building repairs		64,000	60,902	3,098	1,369
Equipment repairs		2,000	2,233	(233)	1,023
Energy efficiency grant expenditures		_	5,714	(5,714)	15,504
Used oil supplies		-	-	-	2,244
Total building and grounds maintenance	•	358,358	383,432	(25,074)	236,945
Shop maintenance:					
Salaries		176,371	149,797	26,574	112,525
Allocated to other funds		(112,000)	(144,392)	32,392	(159,533)
Overtime salaries		25,000	22,670	2,330	37,280
Employee benefits		134,018	126,931	7,087	91,298
Travel		2,500	219	2,281	91,298
			12,646	(1,646)	- 11,589
Supplies		11,000 2,500	3,843	(1,040) (1,343)	
Telephone					3,525
Electricity Refuge collection		18,000	17,348	652 (136)	17,065
Refuse collection		2,600	2,736	(136)	2,640
Heating fuel		15,000	18,092	(3,092)	11,423
Training		-	1,950	(1,950)	-
Gas, oil and grease		3,000	3,395	(395)	3,623

		2012		2011
-	<u>Budget</u>	Actual	Variance Positive (Negative)	Actual
Expenditures, continued:	Budger	<u>r totuur</u>	<u>(1 toBuilto)</u>	<u>r rotuur</u>
Public works, continued:				
Shop maintenance, continued:				
Minor tools and equipment \$	8,000	6,869	1,131	7,641
Major equipment	_	7,326	(7,326)	_
Sample testing	-	611	(611)	-
Vehicle repairs	1,500	1,900	(400)	2,458
Used oil management	8,000	3,530	4,470	9,983
Building repairs	2,500	20,008	(17,508)	4,640
Required inspections	500	711	(211)	1,100
Equipment repairs	3,200	2,227	973	3,544
Total shop maintenance	301,689	258,417	43,272	160,801
Streets:				
Salaries	81,889	127,319	(45,430)	95,872
Overtime salaries	15,000	26,129	(11,129)	17,806
Employee benefits	68,036	117,890	(49,854)	87,095
Supplies	4,000	3,400	600	3,253
Electricity	15,000	21,664	(6,664)	20,414
Salt and calcium	35,000	24,376	10,624	28,373
Street signs	3,000	2,397	603	1,910
Road maintenance	40,000	38,784	1,216	48,421
Training	-	-	-	1,350
Gas, oil and grease	40,000	65,696	(25,696)	46,209
Gravel	20,000	-	20,000	-
Minor tools and equipment	1,500	984	516	2,376
Vehicle repairs	20,000	26,361	(6,361)	18,353
Equipment repairs	150,000	101,295	48,705	137,161
Grader lease	20,000	42,897	(22,897)	-
Total streets	513,425	599,192	(85,767)	508,593
Total public works	1,307,415	1,387,108	(79,693)	1,036,881
Community services:				
Library:				
Salaries	65,207	66,565	(1,358)	60,511
Overtime salaries	350	543	(193)	925
Employee benefits	35,995	32,276	3,719	35,123

			2012		<u>2011</u>
	_			Variance	
				Positive	
		Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued:					
Community services, continued:					
Library, continued:					
Advertising	\$	300	344	(44)	409
Travel		3,656	3,956	(300)	3,745
Subscriptions and memberships		300	375	(75)	195
Supplies		2,000	2,001	(1)	2,138
Postage		550	372	178	729
Software		1,600	1,511	89	1,654
Telephone and internet		689	577	112	373
Internet library		2,000	1,276	724	1,861
Electricity		4,000	3,676	324	3,086
Water and sewer		1,500	1,515	(15)	1,457
Refuse collection		300	300	-	300
Heating fuel		7,000	8,084	(1,084)	5,175
Audio visual		3,500	3,207	293	3,986
Books		8,000	7,946	54	8,032
Periodicals		750	567	183	76
Summer reading program		2,500	943	1,557	-
Collection preservation		1,000	1,012	(12)	713
Contract labor		6,000	5,469	531	10,985
Training		350	272	78	-
Minor tools and equipment		6,000	4,803	1,197	1,342
Building repairs		2,500	1,481	1,019	2,305
Required inspections		55	55	-	485
Equipment repairs		750	561	189	-
Total library		156,852	149,687	7,165	145,605
Community development:					
Museum		4,000	1,557	2,443	87,000
Pass-through grant to SAFE		-	-	_,	20,000
Miscellaneous		_	-	_	1,025
Total community development		4,000	1,557	2,443	108,025
Bingo/meeting hall:					
Telephone		400	403	(3)	_
Electricity		660	747	(87)	_
Water and sewer		1,420	1,475	(55)	_
Refuse collection		1,350	1,416	(66)	_
Heating fuel		1,000	-	1,000	_
Building repairs		-	499	(499)	-
Total bingo/meeting hall		4,830	4,540	290	
i otar onigo/meeting lian		4,030	4,540	290	

	_		2012		<u>2011</u>
	_			Variance Positive	
En alterra continue la		Budget	<u>Actual</u>	(Negative)	<u>Actual</u>
Expenditures, continued: Community services, continued:					
Potato house:					
Telephone	\$	-	37	(37)	-
Electricity		1,500	1,524	(24)	-
Heating fuel		2,500	3,532	(1,032)	-
Building repairs		640	1,676	(1,036)	-
Insurance		435	435	-	-
Required inspections			55	(55)	
Total potato house		5,075	7,259	(2,184)	
Total community services		170,757	163,043	7,754	253,630
Education - contribution to School District		1,350,000	1,350,000		1,300,000
Total expenditures		7,206,739	7,763,288	(556,509)	6,351,492
Excess of revenues over expenditures		640,562	511,816	(106,693)	934,897
Other financing uses - transfers out		(964,045)	(1,033,207)	(189,163)	(851,998)
Net change in fund balance	\$	(323,483)	(521,391)	(295,855)	82,899
Fund balance at beginning of year			3,893,876		3,810,977
Fund balance at end of year		\$	3,372,485		3,893,876

#### **Special Revenue Funds**

A Special Revenue Fund is established to finance particular activities and is created from receipts of designated revenues that are restricted for expenditures for specified purposes. The City of Dillingham's Special Revenue Funds are as follows:

Water and Sewer - this fund accounts for the operations of the water and sewer system.

Landfill - this fund accounts for the operations of the City's landfill.

Dock – this fund accounts for the operations of the City's docks.

Boat Harbor – this fund accounts for the activities of the City's small boat harbor.

Enhanced 911 Service – this fund accounts for activities of the 911 services.

Asset Forfeiture – this fund accounts for the use of funds from asset forfeitures.

Senior Citizen Center – this fund accounts for the activities of the Senior Citizen Center.

Homeland Security – this fund accounts for the use of grants received from the Department of Homeland Security.

# Water and Sewer Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

		2012		<u>2011</u>
			Variance Positive	
	<u>Budget</u>	<u>Actual</u>	(Negative)	<u>Actual</u>
Revenues:				
Charges for services:				
Water sales	6 162,074	163,769	1,695	142,065
Sewer fees	225,200	214,879	(10,321)	219,579
Total charges for services	387,274	378,648	(8,626)	361,644
Investment income	1,000	-	(1,000)	-
State PERS relief	6,170	13,931	7,761	5,902
Other	10,000	2,749	(7,251)	19,198
Total revenues	404,444	395,328	(9,116)	25,100
Expenditures:				
Water:				
Salaries	51,756	39,833	11,923	46,509
Overtime salaries	-	12,705	(12,705)	12,189
Employee benefits	41,914	38,583	3,331	30,970
Contract labor	10,000	6,840	3,160	1,320
Advertising	-	-	-	200
Supplies	10,000	7,876	2,124	5,678
Gas, oil and grease	2,000	5,723	(3,723)	13,395
Utilities and telephone	17,800	29,102	(11,302)	14,791
Travel and training	5,000	1,811	3,189	1,156
Administrative overhead	33,900	26,751	7,149	40,734
Building and equipment repairs	7,500	3,633	3,867	5,804
Insurance	2,958	3,006	(48)	5,076
Major equipment	10,000	506	9,494	3,465
Minor tools and equipment	5,000	2,559	2,441	4,281
Sample testing and inspections	2,500	1,132	1,368	4,802
Total water	200,328	180,060	20,268	190,370

# Water and Sewer Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual, continued

	_		2012		<u>2011</u>
	_			Variance	
				Positive	
		<u>Budget</u>	Actual	(Negative)	<u>Actual</u>
Expenditures, continued:					
Sewer:					
Salaries	\$	51,756	48,000	3,756	45,874
Overtime salaries		12,000	21,532	(9,532)	13,708
Employee benefits		41,913	48,688	(6,775)	32,572
Travel and training		3,500	3,557	(57)	1,240
Contract labor		10,000	6,290	3,710	22,331
Advertising		-	-	-	187
Supplies		4,000	4,545	(545)	4,749
Chemicals		5,000	3,490	1,510	6,057
Gas, oil and grease		5,000	2,976	2,024	10,693
Utilities and telephone		43,700	49,239	(5,539)	39,880
Administrative overhead		43,800	39,811	3,989	56,025
Building and equipment repairs		11,500	18,415	(6,915)	19,848
Insurance		3,286	3,645	(359)	2,362
Sample testing and inspections		8,350	8,861	(511)	9,102
Major equipment		10,000	1,527	8,473	9,755
Minor tools and equipment		3,500	5,292	(1,792)	10,059
Total sewer		257,305	265,868	(8,563)	284,442
			200,000	(0,000)	
Total expenditures		457,633	445,928	11,705	474,812
Excess of revenues over (under) expenditures		(53,189)	(50,600)	(2,589)	(449,712)
Other financing sources - transfers in		57,339	-	(57,339)	
Net change in fund balance	\$	4,150	(50,600)	(54,750)	(88,068)
Fund balance at beginning of year			70,644		158,712
Fund balance at end of year		\$	20,044		70,644

# Landfill Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

			2011		
	-	Pudgat	Actual	Variance Positive	A otual
Revenues:		<u>Budget</u>	<u>Actual</u>	(Negative)	<u>Actual</u>
Landfill fees	\$	175,000	136,240	(38,760)	130,011
State PERS relief	Ψ	5,607	12,202	6,595	7,749
Total revenues		180,607	148,442	(32,165)	137,760
Total revenues		100,007	110,112	(52,105)	157,700
Expenditures:					
Salaries		94,075	104,986	(10,911)	105,475
Overtime salaries		7,500	19,738	(12,238)	10,591
Employee benefits		69,950	76,967	(7,017)	56,652
Utilities and telephone		13,000	18,488	(5,488)	12,278
Supplies		2,000	3,594	(1,594)	6,270
Gas, oil and grease		26,000	25,963	37	16,997
Insurance		4,911	4,911	-	6,774
Sample testing and inspections		15,000	53,553	(38,553)	10,351
Administrative overhead		65,557	62,183	3,374	75,660
Building and equipment repairs		38,000	53,548	(15,548)	51,988
Minor tools and equipment		1,000	2,431	(1,431)	2,161
Advertising		-	-	-	280
Training and travel			900	(900)	2,127
Total expenditures		336,993	427,262	(90,269)	357,604
Excess of revenues over (under) expenditures		(156,386)	(278,820)	(122,434)	(219,844)
Other financing sources (uses):					
Transfers in		163,886	278,820	114,934	227,344
Transfers out		(7,500)	-	7,500	(7,500)
Net other financing sources (uses)		156,386	278,820	122,434	219,844
Net change in fund balance	\$		-		-
Fund balance at beginning of year		-	-		
Fund balance at end of year		\$			

# Dock Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

			2012		<u>2011</u>
				Variance Positive	
		Budget	<u>Actual</u>	(Negative)	Actual
Revenues:				<u> </u>	
Charges for services:					
Wharfage and handling	\$	500,000	433,852	(66,148)	507,098
Docking		80,000	34,989	(45,011)	97,223
Labor income		4,500	2,408	(2,092)	3,383
Fuel flowage fees	_	-	28,069	28,069	65,676
Total charges for services	-	584,500	499,318	(85,182)	673,380
Penalties and interest		3,000	-	(3,000)	4,998
Investment income		11,000	-	(11,000)	1,733
Lease and rental income		45,000	22,375	(22,625)	44,672
State PERS relief		7,459	15,171	7,712	10,077
Other		30,000	930	(29,070)	3,891
Total revenues	-	680,959	537,794	(143,165)	738,751
Expenditures:					
Salaries		125,151	105,549	19,602	111,515
Overtime salaries		25,000	22,100	2,900	28,947
Employee benefits		88,791	119,868	(31,077)	101,328
Contract labor		2,000	_	2,000	2,000
Utilities and telephone		19,500	20,514	(1,014)	15,311
Supplies		1,500	2,937	(1,437)	3,667
Gas, oil and grease		14,000	8,522	5,478	17,714
Insurance		15,987	38,879	(22,892)	39,991
Administrative overhead		53,000	62,621	(9,621)	98,464
Major equipment - forklift		-	529,306	(529,306)	-
Building and equipment repairs		20,500	23,772	(3,272)	24,791
Dock repair		2,500	4,093	(1,593)	11,837
Inspections		1,500	728	772	378
Advertising	-	-	45	(45)	
Total expenditures	-	369,429	938,934	(569,505)	455,943
Net change in fund balance	\$	311,530	(401,140)	(712,670)	282,808
Fund balance at beginning of year			1,580,187		1,297,379
Fund balance at end of year		\$	1,179,047		1,580,187

#### Boat Harbor Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

			2012		2011
	-			Variance	
				Positive	
		<b>Budget</b>	Actual	(Negative)	Actual
Revenues:					
Charges for services - boat harbor fees	\$	111,000	110,127	(873)	126,178
Penalties and interest		-	-	-	1,535
Licenses and permits		-	40	40	-
Bathhouse revenue		2,000	1,175	(825)	1,629
State PERS relief		2,982	6,041	3,059	2,480
Other		5,500	2,916	(2,584)	1,275
Total revenues		121,482	120,299	(1,183)	133,097
Expenditures:					
Salaries		50,038	54,455	(4,417)	37,135
Overtime salaries		5,000	6,870	(1,870)	7,358
Employee benefits		34,978	37,773	(2,795)	24,386
Travel		4,000	2,346	1,654	3,228
Advertising		400	-	400	396
Supplies		4,000	6,461	(2,461)	3,987
Gas, oil and grease		3,000	1,937	1,063	2,296
Utilities and telephone		39,700	43,153	(3,453)	41,436
Contract labor		1,500	1,500	-	380
Training		2,500	375	2,125	30
Administrative overhead		33,800	33,920	(120)	45,907
Minor tools and equipment		-	4,350	(4,350)	9,195
Building and equipment repairs		14,000	9,861	4,139	14,569
Insurance		3,078	7,486	(4,408)	7,714
Miscellaneous		3,300	1,259	2,041	1,482
Inspections		1,750	1,019	731	849
Ice machine		5,000	4,954	46	4,716
Janitorial services		5,500	5,175	325	-
Total expenditures		211,544	222,894	(11,350)	205,064
Excess of revenues over (under) expenditures		(90,062)	(102,595)	(12,533)	(71,967)
Other financing sources - transfers in		101,062	102,595	1,533	71,967
Net change in fund balance	\$	11,000	-	(11,000)	-
Fund balance at beginning of year					
Fund balance at end of year		\$	_		-

# Enhanced 911 Service Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

		2012		<u>2011</u>
	Budget	Actual	Variance Positive (Negative)	Actual
Revenues:				
E911 revenue	\$ 65,000	59,580	(5,420)	45,501
Investment income	650		(650)	445
Total revenues	65,650	59,580	(6,070)	45,946
Expenditures - major equipment	_	165,067	(165,067)	7,469
Net change in fund balance	\$ 65,650	(105,487)	(171,137)	38,477
Fund balance at beginning of year		130,632		92,155
	÷			
Fund balance at end of year	\$	25,145		130,632

# Asset Forfeiture Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	_		<u>2011</u>		
		<u>Budget</u>	Actual	Variance Positive (Negative)	<u>Actual</u>
Revenues:					
Investment income Other	\$	250 9,750	-	(250) (9,750)	4
Total revenues		10,000		(10,000)	4
Expenditures:				(	
Travel		-	3,428	(3,428)	-
Training Uniforms		-	12,702 117	(12,702) (117)	-
Minor tools and equipment		-	11,938	(11,938)	19,464
Total expenditures			28,185	(28,185)	19,464
Net change in fund balance	\$	10,000	(28,185)	(38,185)	(19,460)
Fund balance at beginning of year			37,220		56,680
Fund balance at end of year		\$	9,035		37,220

#### Senior Citizen Center Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance (Deficit) - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

			2012		<u>2011</u>
	_			Variance	
				Positive	
		<u>Budget</u>	Actual	(Negative)	Actual
Revenues:					
Lease and rental income	\$	3,500	7,008	3,508	10,647
State of Alaska:					
State PERS relief		7,664	14,879	7,215	9,769
Nutrition, transportation and support services		35,620	36,803	1,183	36,117
Federal government:					
Nutrition, transportation and support services		101,380	98,916	(2,464)	98,916
USDA		4,000	4,034	34	3,198
Senior employment		-	-	-	420
Insurance claim		387,969	398,076	10,107	-
Other		15,650	12,397	(3,253)	15,756
Total revenues		555,783	572,113	16,330	174,823
Expenditures:					
Games and activities:					
Utilities		-	-	-	4,786
Inspections		-	-	-	324
Total games and activities		-	-		5,110
Potato House:					
Utilities and telephone		-	-	-	2,767
Building and minor tools and equipment		-	-	-	1,512
Insurance		-	-	-	360
Inspections		-	-	-	339
Total Potato House			-	-	4,978
Nutrition, transportation, and support services:					
Salaries		112,938	119,374	(6,436)	116,632
Overtime salaries		-	42	(42)	66
Employee benefits		108,414	109,745	(1,331)	72,632
Utilities and telephone		46,800	39,397	7,403	39,359
Supplies		39,400	38,254	1,146	24,430
Insurance		6,340	6,340	-	6,961
Building and equipment repairs		16,300	12,072	4,228	16,776
Gas, oil, and grease		9,500	9,096	404	-
Other		2,000	245	1,755	579
Total nutrition, transportation,		<u> </u>		· · · · · · · · · · · · · · · · · · ·	
and support services		341,692	334,565	7,127	277,435

# Senior Citizen Center Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual, continued

	_		<u>2011</u>		
				Variance	
		Budget	Actual	Positive (Negative)	A atual
Expenditures, continued:		<u>Duugei</u>	Actual	(Negative)	<u>Actual</u>
Senior center - operations:					
Salaries	\$	16,584	11,372	5,212	21,203
Overtime salaries	Ψ	-	-	-	21,203
Employee benefits		21,182	10,942	10,240	18,760
Advertising		400	-	400	1,935
Supplies		1,450	-	1,450	932
Travel		1,000	704	296	1,835
Administrative overhead		77,662	62,040	15,622	93,509
Training		1,200	66	1,134	175
Building and equipment repairs		388,219	405,095	(16,876)	12,964
Total senior center - operations		507,697	490,219	17,478	151,335
Total expenditures		849,389	824,784	24,605	438,858
Excess of revenues over (under) expenditures		(293,606)	(252,671)	40,935	(264,035)
Other financing sources - transfers in		282,436	252,671	(29,765)	264,364
Net change in fund balance	\$	(11,170)	-	11,170	329
Fund balance at beginning of year			-		(329)
		<i>~</i>			
Fund balance at end of year		\$	-		

# Homeland Security Special Revenue Fund Schedule of Revenues, Expenditures and Changes Deficit Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues - federal government	\$ 84,992	
Expenditures:		
Contract labor	533	-
Minor tools and equipment	10,088	-
Major equipment	59,171	-
Drug enforcement equipment	15,200	-
Total expenditures	84,992	-
Net change in fund balance	-	-
Deficit at beginning of year	(8,573)	(8,573)
Deficit at end of year	\$ (8,573)	(8,573)

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#### **Debt Service Fund**

The Debt Service Fund accounts for the accumulation of monies for payments of the General Obligation School Bonds. Servicing of this debt requires various annual and semi- annual payments of principal and interest. Financing is provided by the State of Alaska debt reimbursement program, and transfers, determined annually by budget, from the General Fund.

# Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Year Ended June 30, 2012 (With Comparative Amounts for 2011)

			<u>2011</u>		
				Variance	
		Dudgat	Actual	Positive	A atual
Revenues:		<u>Budget</u>	<u>Actual</u>	(Negative)	<u>Actual</u>
Contribution from school district	\$	100,000	100,000	-	100,000
State of Alaska	•	824,488	823,591	(897)	824,286
Total revenues		924,488	923,591	(897)	924,286
Expenditures:					
Principal		520,000	545,000	(25,000)	520,000
Interest		657,840	631,840	26,000	657,840
Total expenditures		1,177,840	1,176,840	1,000	1,177,840
Excess of revenues over (under) expenditures		(253,352)	(253,249)	103	(253,554)
Other financing sources - transfers in		253,352	253,249	(103)	253,554
Net change in fund balance	\$		-		-
Fund balance at beginning of year					
Fund balance at end of year		\$			

### **Capital Project Funds**

Capital Project Funds are used to account for the acquisition and construction of major capital facilities. These funds evolved from the need for special accounting for grants and contributions for the acquisition or construction of capital assets.

Capital Project Funds provide a formal mechanism which enables administrators to ensure that revenues dedicated to a certain capital related purpose are used only for that purpose and further enables them to report to granting agencies that their requirements regarding the use of the proceeds were satisfied. The City's Capital Project Funds are as follows:

Dock and Harbor – this fund accounts for various projects involving the dock and harbor facilities.

Water and Sewer – this fund accounts for various improvement projects to the water and sewer system.

School Bonds – this fund accounts for use of bond generated funds for the various repairs and replacements at the School District facilities.

Equipment Replacement – this fund is used to accumulate funds to purchase capital assets.

Ambulance Reserve – this fund is used to accumulate funds to purchase a new ambulance.

Landfill – this fund accounts for the construction of the new landfill and closure of the existing landfill.

Road and Street – this fund accounts for the construction of the new road and streets.

Road and Street – this fund accounts for the construction of the new road and streets.

Senior Center - this fund accounts for the construction in the senior center

# Dock and Harbor Capital Project Fund Statement of Revenues, Expenditures and Changes in Deficit Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues:		
State of Alaska	\$ 696,999	381,554
Federal government	-	862,444
Other	19,056	17,682
Total revenues	716,055	1,261,680
Expenditures:		
North bulkhead	702,050	1,239,772
Other projects	14,005	16,989
Total expenditures	716,055	1,256,761
Net change in fund deficit	-	4,919
Deficit at beginning of year	(18,386)	(23,305)
Deficit at end of year	\$ (18,386)	(18,386)

# Water and Sewer Capital Project Fund Statement of Revenues, Expenditures and Changes in Deficit Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues:		
State of Alaska	\$ 275,872	384,939
Federal government	883	2,234,668
Other		202,640
Total revenues	276,755	2,822,247
Expenditures:		
Well and other system improvements	436,750	1,747,930
Standpipe	-	1,224,452
Total expenditures	436,750	2,972,382
Net change in fund balance	(159,995)	(150,135)
Deficit at beginning of year	(58,393)	91,742
Deficit at end of year	\$ (218,388)	(58,393)

# School Bonds Capital Project Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

		<u>2012</u>	<u>2011</u>
Revenues - investment income	\$	20	18,699
Expenditures - school building projects	-	562,555	3,354,157
Excess of revenues over (under) expenditures		(562,535)	(3,335,458)
Other financing uses - transfers out	-		(18,699)
Net change in fund balance		(562,535)	(3,354,157)
Fund balance at beginning of year	-	956,055	4,310,212
Fund balance at end of year	\$	393,520	956,055

# Equipment Replacement Capital Projects Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues - equipment sales	\$ 	27,551
Expenditures:		
Major equipment:		
Grader	338,282	-
Animal control vehicle	24,000	-
Public safety vehicle	33,167	-
The department vehicle	22,803	-
Other capital outlay	59,139	170,261
Capital lease payments	37,725	
Total expenditures	515,116	170,261
Excess of revenues over (under) expenditures	(515,116)	(142,710)
Other financing sources:		
Proceeds from issuance of capital leases	395,448	-
Transfers in	100,000	-
Total other financing sources	495,448	-
Net change in fund balance	(19,668)	(142,710)
Fund balance at beginning of year	76,704	219,414
Fund balance at end of year	\$ 57,036	76,704

# Ambulance Reserve Capital Project Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Other financing sources - transfers in	\$ 45,903	53,468
Fund balance at beginning of year	452,955	399,487
Fund balance at end of year	\$ 498,858	452,955

# Landfill Capital Project Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues:		
State of Alaska	\$ -	20,031
Investment income	-	713
Total revenues		20,744
Expenditures - new landfill		22,144
Excess of revenues over (under) expenditures	-	(1,400)
Other financing sources - transfers in		7,500
Net change in fund balance	-	6,100
Fund balance at beginning of year	172,044	165,944
Fund balance at end of year	\$ 172,044	172,044

# Road and Street Capital Project Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

		<u>2012</u>	<u>2011</u>
Revenues: Federal government	\$	760,182	164,818
Other	Ψ	385,651	787,809
Total revenues		1,145,833	952,627
Expenditures - construction		1,145,833	952,627
Net change in fund balance		-	-
Fund balance at beginning of year			
Fund balance at end of year	\$		

# Senior Center Capital Project Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues - other	\$ -	31
Expenditures	-	
Excess of revenues over expenditures		31
Other financing uses - transfers out	(31)	-
Net change in fund balance	(31)	31
Fund balance at beginning of year	31	-
Fund balance at end of year	\$ 	31

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### **Permanent Fund**

Permanent funds are legally restricted to the extent that only earnings and not principal may be used for purposes that support the City's programs.

Mary Carlson Estate Permanent Fund – this fund was established to account for assets bequeathed by Mary Carlson to be used for museum and literary purposes.

# Mary Carlson Estate Permanent Fund Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2012 (With Comparative Amounts for 2011)

	<u>2012</u>	<u>2011</u>
Revenues - investment income	\$ 1,430	4,989
Expenditures - community services:		
Utilities	8,224	5,047
Building repairs	2,248	686
Insurance	705	814
Total expenditures	11,177	6,547
Net change in fund balance	(9,747)	(1,558)
Fund balance at beginning of year	407,132	408,690
Fund balance at end of year	\$ 397,385	407,132

STATE AND FEDERAL FINANCIAL ASSISTANCE

Schedule of Expenditures of Federal Awards Year Ended June 30, 2012

Federal Grant Title	Grant Number	Catalog of Federal Domestic Assistance <u>Number</u>	Total Grant <u>Award</u>	July 1, 2011 Receivable (Deferred)	Federal Share of Expend- <u>itures</u>	Federal <u>Receipts</u>	June 30, 2012 Receivable (Deferred)
DENALI COMMISSION							
Tower Road Construction	01260-00	90.100 \$	925,000		760,182	758,331	1,851
DEPARTMENT OF AGRICULTURE Passed through State of Alaska Department of Natural Resources: Volunteer Fire Assistance Volunteer Fire Assistance Total CFDA 10.664	2010 2011	10.664 10.664	8,881 8,982	(1,687) (8,982) (10,669)	1,687 8,982 10,669	-	- 
Passed through State of Alaska Department of Environmental Conservation: Water System Improvement (75% Federal) Total Department of Agriculture	28304	10.760	360,700	<u>    17,375</u> <u>    6,706</u>	10,669	<u>    17,375</u> <u>    17,375</u>	
ENVIRONMENTAL PROTECTION AGENCY Passed through State of Alaska Department of Environmental Conservation: Water System Improvement (75% Federal)	28305	66.202	3,407,250	418,017		322,427	95,590
<b>DEPARTMENT OF COMMERCE</b> * Crane and Bulkhead - ARRA	07-79-73308	11.307	1,000,000	2,782			2,782
<ul> <li>DEPARTMENT OF HEALTH AND HUMAN SERV</li> <li>Passed through State of Alaska Department of Health and Social Services:</li> <li>Nutrition, Transportation and Support Services (75% Federal)</li> <li>Nutrition, Transportation and Support Services (75% Federal)</li> <li>Nutrition Services Incentive Program Nutrition Services Incentive Program Total Aging Cluster</li> </ul>	ICES 607-11-106 60-12-106 2011 2012	93.045 93.045 93.053 93.053	98,916 98,916 2,544 4,034	4,945 	- 98,916 - - - - - - - - - - - - - - - - - - -	4,945 74,680 166 <u>3,557</u> <u>83,348</u>	24,236 477 24,713
Passed through Alaska Native Tribal Health Consortiur Water Treatment Plant Total Department of Health and Human Service	AN-05-NA7	93.210	665,000	5,437 10,548	- 102,950	83,348	<u>5,437</u> <u>30,150</u>
0,00	10EMPG-GR35581 11EMPG-GR35581 ce	97.042 97.042	2,603 2,646	1,258	2,646 2,646	1,258 1,945 3,203	<u>701</u> 701
Community and Economic Development: *Payment in Lieu of Taxes		15.226	421,879		421,879	421,879	

#### **CITY OF DILLINGHAM, ALASKA** Schedule of Expenditures of Federal Awards, continued

Federal Grant Title	Grant Number	Catalog of Federal Domestic Assistance <u>Number</u>	Total Grant <u>Award</u>	July 1, 2011 Receivable (Deferred)	Federal Share of Expend- <u>itures</u>	Federal <u>Receipts</u>	June 30, 2012 Receivable (Deferred)
DEPARTMENT OF TRANSPORTATION							
Passed through State of Alaska Department of Transportation and Public Facilities:							
ASTEP DUI Enforcement	154AL 11-01-01	20.600	\$ 1,245		1,245	1,245	
INSTITUTE OF MUSEUM AND LIBRARY SEI	RVICES						
Passed through Curyung Tribal Council:							
IMLS Library Grant	NG-05-11-0210-11	45.311	7,000	-	4,871	-	4,871
IMLS Library Grant	NG-05-10-0210-10	45.311	7,000	6,935	65	7,000	-
Total CFDA 45.311				6,935	4,936	7,000	4,871
Passed through State of Alaska Department of Education and Early Development:							
Continuing Education Grant	CED-11-728-178	45.310	1,000	1,000	-	1,000	-
Continuing Education Grant	CED-12-728-178	45.310	1,000	-	1,000	1,000	-
Continuing Education Grant	CED-12-728-153	45.310	904	-	904	904	-
Interlibrary Cooperative Grant	ILC-11-728-178	45.310	3,000	(3,000)	3,000	-	
Total CFDA 45.310				(2,000)	4,904	2,904	
Total Institute of Museum and Library Serv	vices			4,935	9,840	9,904	4,871
DEPARTMENT OF ENERGY							
Passed through Alaska Energy Authority -							
Alaska Small City Energy	7510012	81.128	104,800		13,157		13,157
DEPARTMENT OF JUSTICE							
Bulletproof Vest Partnership	-	16.607	5,413	3,695	-	-	3,695
Justice Assistance Grant	2011-DJ-BX-2808	16.738	10,664	-	10,621	10,621	-
MJTF Participating Agency Grant	JAG 12-023B	16.738	15,200	-	15,200	10,852	4,348
E911 Grant	2010-SB-B9-0045	16.738	59,171		59,171		59,171
Total CFDA 16.738					84,992	21,473	63,519
Total Department of Justice				3,695	84,992	21,473	67,214
Total Federal Financial Assistance			\$	447,941	1,407,560	1,639,185	216,316

Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the grant activity of City of Dillingham and is presented on the modified accrual basis of accounting. The information in the schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* 

Schedule of State Financial Assistance

Year Ended June 30, 2012

Name of Award	Grant <u>Number</u>	Total Grant <u>Award</u>	July 1, 2011 <u>Receivable</u>	State Share of Expenditures	State <u>Receipts</u>	June 30, 2012 <u>Receivable</u>
<b>DEPARTMENT OF ADMINISTRATION</b> * State PERS Relief	N/A	\$ 341,073		341,073	341,073	
DEPARTMENT OF EDUCATION AND EARLY DEVELOPMENT						
Public Library Assistance * Debt Service - School Bonds FY 11 OWL Training	PLA 12-728-18 N/A	6,500 823,591 1,291	8,245	6,500 823,591 1,291	6,500 831,836 1,291	- -
Total Department of Education and Early Developmer	ıt	1,291	8,245	831,382	839,627	
DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT						
<ul> <li>* Snag Point Sewer Line Emergency Relocation Shared Fisheries Business Tax</li> </ul>	12-DC-343 N/A	1,800,000 48,256	-	275,872 48,256	134,826 48,256	141,046
<ul><li>* Revenue Sharing</li><li>* City Shoreline Emergency Bank Stabilization</li></ul>	N/A 09-DC-449	282,381 1,500,000	-	282,381 696,999	282,381 642,539	54,460
Total Department of Commerce, Community and Economic Development				1,303,508	1,108,002	195,506
DEPARTMENT OF REVENUE						
<ul><li>* Fisheries Business Tax</li><li>* Electric and Telephone Co-op Tax</li></ul>	N/A N/A	446,588 76,532	-	446,588 76,532	446,588 76,532	-
Liquor Licenses Total Department of Revenue	N/A	1,500	- 76,127	1,500 524,620	<u>1,500</u> 524,620	-
DEPARTMENT OF ENVIRONMENTAL CONSERVATION						
Landfill Project Phase III Water System Improvements (25% State)	28303 28304	1,672,825 120,250	69,851 24,050	-	69,851 24,050	-
Total Department of Environmental Conservation			214,981		93,901	
<b>DEPARTMENT OF HEALTH AND SOCIAL SERVICES</b> Nutrition, Transportation and Support Services (25% State)	607-12-106	36,803		36,803	27,621	9,182
DEPARTMENT OF CORRECTIONS	27/4	10.007	(10.204)	10.204		
Local Community Jail Program FY2009 Capital Project	N/A	18,887	(10,304)	10,304		
Total State Financial Assistance		\$	289,049	3,047,690	2,934,844	204,688

\* Major program

**Basis of Presentation** 

The accompanying Schedule of State Financial Assistance includes the grant activity of City of Dillingham and is presented on the modified accrual basis of accounting. The information in the schedule is presented in accordance with the requirements of the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*.

# SINGLE AUDIT SECTION



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Honorable Mayor and City Council City of Dillingham, Alaska

We have audited the financial statements of the governmental activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of City of Dillingham, as of and for the year ended June 30, 2012, which collectively comprise City of Dillingham's basic financial statements and have issued our report thereon dated January 4, 2013. Our report includes a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Dillingham City School District, as described in our report on City of Dillingham's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### Internal Control Over Financial Reporting

Management of City of Dillingham is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered City of Dillingham's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Dillingham's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Dillingham's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a deficiency in internal control over financial reporting that we considered to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider item 12-01 in the accompanying Schedule of Findings and Questioned Costs to be a material weakness.

Honorable Mayor and City Council City of Dillingham, Alaska

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Dillingham's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Dillingham's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit City of Dillingham's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of City of Dillingham's management, Honorable Mayor and City Council, others within the entity, federal and state awarding agencies, and, if applicable, pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Mikunda, Cottrell & Co.

Anchorage, Alaska January 4, 2013



Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

Honorable Mayor and City Council City of Dillingham, Alaska

#### Compliance

We have audited City of Dillingham's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012. City of Dillingham's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of City of Dillingham's management. Our responsibility is to express an opinion on City of Dillingham's compliance based on our audit.

City of Dillingham's basic financial statements include the operations of its component unit, Dillingham City School District, which received \$1,718,635 in federal awards which are not included in the Schedule of Expenditures of Federal Awards for the year ended June 30, 2012. Our audit, described below, did not include the operations of Dillingham City School District because it was subjected to a separate audit in accordance with OMB Circular A-133.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Dillingham's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of City of Dillingham's compliance with those requirements.

In our opinion, City of Dillingham complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012.

Honorable Mayor and City Council City of Dillingham, Alaska

#### Internal Control Over Compliance

Management of City of Dillingham is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered City of Dillingham's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Dillingham's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiency in internal control over compliance that we consider to be a material weakness, as described above.

This report is intended solely for the information and use of City of Dillingham's management, Honorable Mayor and City Council, others within the entity, federal awarding agencies, and passthrough entities, and is not intended to be and should not be used by anyone other than these specified parties.

Mikunda, Cottrell & Co.

Anchorage, Alaska January 4, 2013



Independent Auditor's Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* 

Honorable Mayor and City Council City of Dillingham, Alaska

### Compliance

We have audited City of Dillingham's compliance with the types of compliance requirements described in the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* that could have a direct and material effect on each of its major state programs for the year ended June 30, 2012. City of Dillingham's major state programs are identified in the accompanying Schedule of State Financial Assistance. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major state programs is the responsibility of City of Dillingham's management. Our responsibility is to express an opinion on City of Dillingham's compliance based on our audit.

City of Dillingham's basic financial statements include the operations of its component unit, Dillingham City School District, which received \$8,096,993 in state awards which are not included in the Schedule of State Financial Assistance for the year ended June 30, 2012. Our audit, described below, did not include the operations of Dillingham City School District because it was subjected to a separate audit in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Those standards and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*. Those standards and the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major state program occurred. An audit includes examining, on a test basis, evidence about City of Dillingham's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of City of Dillingham's compliance with those requirements.

In our opinion, City of Dillingham complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2012.

Honorable Mayor and City Council City of Dillingham, Alaska

#### Internal Control Over Compliance

Management of City of Dillingham is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to state programs. In planning and performing our audit, we considered City of Dillingham's internal control over compliance with the requirements that could have a direct and material effect on a major state program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the *State of Alaska Audit Guide and Compliance Supplement for State Single Audits*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Dillingham's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of City of Dillingham's management, Honorable Mayor and City Council, others within the entity, and the State of Alaska, and is not intended to be and should not be used by anyone other than these specified parties.

Mikunda, Cottrell & Co.

Anchorage, Alaska January 4, 2013

Schedule of Findings and Questioned Costs

Year Ended June 30, 2012

#### I. Summary of Auditor's Results Financial Statements Type of auditor's report issued Unqualified Internal control over financial reporting: • Material weakness(es) identified? <u>X</u> yes no • Significant deficiency(ies) identified? yes X none reported • Noncompliance material to financial statements noted? \_\_\_\_ yes <u>X</u> no Federal Financial Assistance Internal control over major programs: • Material weakness(es) identified? <u>yes X</u> no • Significant deficiency(ies) identified? X none reported yes Type of auditor's report issued on compliance for major programs? Unqualified Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? ves X no Identification of major programs: Name of Federal CFDA Number Program or Cluster Agency Denali Commission 90,100 **Tower Road Project** Dollar threshold used to distinguish between Type A and Type B programs: \$300,000 Auditee qualified as low-risk auditee? \_\_\_\_yes <u>X</u>\_\_no **State Financial Assistance** Internal control over major programs: • Material weakness(es) identified? $\underbrace{\qquad yes \quad X \quad no}_{yes \quad X} \quad none reported$ • Significant deficiency(ies) identified? Type of auditor's report issued on compliance for major programs? Unqualified Dollar threshold used to distinguish a state major program? \$75,000

Schedule of Findings and Questioned Costs, continued

#### II. Financial Statement Finding

#### Finding 12-01 General Ledger Reconciliation- Material Weakness

- Criteria: Section A1.08 of Government Auditing Standards states that "management is responsible for establishing and maintaining effective internal control to help ensure that appropriate goals and objectives are met; using resources efficiently, economically, effectively, and equitably, and safeguarding resources; following laws and regulations; and ensuring that management and financial information is reliable and properly reported." Internal controls over financial reporting, should allow management to prevent, or detect and correct misstatements on a timely basis.
- Conditions: There were significant adjustments made to the general ledger at the City during the course of the audit, which resulted in a significant change in net income. Adjustments were made to revenue, capital leases, and accounts payable. Many of these adjustments had to do with the conversion from cash to accrual.
- Context: The goal of the general ledger reconciliation process is to produce accurate financial statements for review by management in order to assist in the decision-making process.
- Effect: Individual accounts were misstated, leading to net income being misstated.
- Cause: Not all general ledger accounts were being reconciled.
- Recommendation: City staff must closely review the activity in the General Ledger. Information should be reviewed for completeness, and accuracy.

Views of Responsible Officials: See Corrective action plan.

# **III. Federal Award Findings and Questioned Costs**

None noted.

# IV. State Award Findings and Questioned Costs

None noted.

Summary Schedule of Prior Audit Findings

Year Ended June 30, 2012

#### **Financial Statements**

- Finding 11-01:Bank Reconciliation Material WeaknessCondition:All of the bank reconciliations for the FY2011 were prepared from late<br/>September to mid-October of 2011 by the Finance Director. Although the<br/>Finance Director prepared the bank reconciliations by working closely with the<br/>newly promoted Assistant Finance Director, neither the Finance Director nor<br/>the Assistant Finance Director signed the forms indicating who prepared or<br/>reviewed the reconciliations
- Status: Was resolved in fiscal year 2012.

### <u>Federal</u>

There were no prior year audit findings.

#### State of Alaska

There were no prior year audit findings.

#### Corrective Action Plan

Year Ended June 30, 2012

Auditee Contact Information:

Carol Shade, Finance Director Phone: (907)842-5211 Email: finance@dillinghamak.us

Finding 12-01 Corrective Action Plan:

#### **GL Reconciliation – Material Weakness**

The City's Finance Director will allocate balance sheet accounts to the applicable staff based on duties in the Finance Department for preparation of reconciliation schedules. On a monthly basis the Finance Director will review and approve the schedules in a manner similar to the procedures used for balancing the cash accounts.